

I Mina'trentai Ocho Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
191-38 (COR)	Eulogio Shawn Gumataotao	AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES.	9/18/25 12:14 p.m.	9/26/25	Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement.	Request: 9/26/25 10/3/25	2/9/26 2:00 p.m.	3/20/26 As Amended.	



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

March 18, 2026

The Honorable Frank F. Blas Jr.
Speaker

I Mina'trentai Ocho na Liheslaturan Guåhan
Guam Congress Building
163 Chalan Santo Papa
Hagåtña, Guam 96910

VIA: Honorable Vice Speaker V. Anthony Ada
Chairperson, Committee on Rules

RE: Committee Report on Bill No. 191-38 (COR) - As Amended

Buenas yan Håfa adai, Speaker Blas,

Transmitted herewith is the Committee Report on Bill No. 191-38 (COR), As amended by the Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement- Introduced by Eulogio Shawn Gumataotao- "AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES."

Committee votes are as follows:

- 1 TO DO PASS
0 TO NOT PASS
4 TO REPORT OUT ONLY
0 TO ABSTAIN
0 TO PLACE IN INACTIVE FILE

Sincerely,

[Handwritten signature of Telo T. Taitague]

TELO T. TAITAGUE
Senator



COMMITTEE ON RULES

RECEIVED:

March 18, 2026 12:27 p.m.
Marie Crisostomo



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

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I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

COMMITTEE REPORT

BILL NO. 191-38 (COR), *AS AMENDED*

SPONSORED BY:

Senator Eulogio Shawn Gumataotao

*“AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF
CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED,
RELATIVE TO PROHIBITING THE UNAUTHORIZED
OPERATION OF UNMANNED AIRCRAFT OVER
GOVERNMENT OF GUAM CORRECTIONAL AND
DETENTION FACILITIES.”*



OFFICE OF SENATOR
Telo T. Taitague
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Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
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I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

March 18, 2026

MEMORANDUM:

TO: All Members
*Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement*

FROM: Senator Telo T. Taitague
Committee Chairperson

SUBJECT: Committee Report on Bill No. 191-38 (COR)- As Amended

Transmitted herewith for your consideration is the Committee Report on **Bill No. 191-38 (COR), As Amended** -Introduced by Eulogio Shawn Gumataotao- "*AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES.*"

This report includes the following:

- Copy of COR Referral of Bill No. 191-38 (COR)
- Notice of Public Hearing
- Public Hearing Agenda
- Public Hearing Sign-in Sheet
- Written Testimonies and Additional Documents
- Committee Vote Sheet and E-mails
- Committee Report Digest
- Copy of Bill No. 191-38 (COR), As Introduced
- Copy of Bill No. 191-38 (COR), with Committee Markup
- Copy of Bill No. 191-38 (COR), As Amended
- Copy of Fiscal Note from the Bureau of Budget & Management Research

Please take the appropriate action on the attached vote sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please do not hesitate to contact me.

Si Yu'os ma'åse'!

Senator Telo T. Taitague - Chairperson




COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

September 26, 2025

To: **Rennae V. C. Meno**
Clerk of the Legislature

Attorney Darleen Hiton
Legislative Legal Counsel

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Referral of Bill No. 191-38 (COR)**

Håfa Adai,

As per my authority as Chairperson of the Committee on Rules and subject to §6.01(d)(1), Rule VI of our Standing Rules, I am forwarding the referral of **Bill No. 191-38 (COR)** – Eulogio Shawn Gumataotao. – “AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES.”

Please ensure that the subject bill is referred to the Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement chaired by Senator Telo T. Taitague. I also request that the same be copied to the Prime Sponsor of the subject bill and to Management Information Services (MIS) for posting on our website.

A copy of the bill is available on our legislative website.

Should you have any questions or concerns, please feel free to contact Kamarin Nelson, Committee on Rules Director at 671-472-2461.





Senator Telo Taitague <senatortelot@gmail.com>

FIRST NOTICE of Public Hearing – Monday, February 9, 2026 at 2:00 p.m.

1 message

Senator Telo Taitague <senatortelot@gmail.com>

2 February 2026 at 08:50

To: phnotice@guamlegislature.gov

Cc: Ed Pocaigue <sgtarms@guamlegislature.gov>

Bcc: senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>, Alana Ungacta <senatortelot.alana@gmail.com>, Isah Peredo <senatortelot.isah@gmail.com>

February 2, 2026

MEMORANDUM**To:** All Senators, Stakeholders and Media**From:** Senator Telo T. Taitague, Chairperson**Subject:** **FIRST NOTICE of Public Hearing – Monday, February 9, 2026 at 2:00 p.m.***Håfa Adai!*

The *Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement* will conduct a public hearing on **Monday, February 9, 2026 at 2:00 p.m.**, in the Guam Congress Building, Public Hearing Room to hear and accept testimonies on the following agenda item:

I. **Bill No. 191-38 (COR)**- Introduced by Eulogio Shawn Gumataotao-
AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES.

If you are interested in participating in the Public Hearing to provide testimony, please contact the Office of Senator Telo T. Taitague at senatortelot@gmail.com or call (671) 989-8356.

Testimony and other documents related to the agenda items can be viewed at: **02.09.26 Public Hearing Drive File: Bill No. 191-38 (COR)**. The drive file is periodically updated as testimony is received.

In compliance with the Americans with Disabilities Act (ADA), individuals requiring assistance or accommodation, including virtual attendance via Zoom, should contact the

Office of Senator Telo T. Taitague at (671) 989-8356 or email senatortelot@gmail.com .

The hearing will broadcast on local television, GTA Channel 21, Docomo Channel 117, and stream online via *I Liheslaturan Guåhan*'s live feed on YouTube <https://www.youtube.com/@GuamLegislatureMedia/streams>.

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Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague

38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement


Suite 407 DNA Building
238 Archbishop Flores St.


Hagatna, Guam 96910


Tel: (671) 989-8356

Email: senatortelot@gmail.com

3 attachments

 **FN_B191-38 (COR)-3.pdf**
981K

 **Bill No. 191-38 (COR)-5.pdf**
827K

 **FIRST NOTICE_02.09.26 Public Hearing.pdf**
342K



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

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I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

February 2, 2026

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From: Senator Telo T. Taitague, Chairperson
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FIRST NOTICE of Public Hearing – Monday, February 9, 2026 at 2:00 p.m.

FIRST NOTICE of Public Hearing – Monday, February 9, 2026 at 2:00 p.m.

PUBLIC HEARING

 **Posted on:** 02/02/2026 08:33 AM


 **Posted by:** Charissa Manibusan, Committee Director

 **Public Hearing Date:** 02/09/2026 02:00 PM

 **Department(s):**
GUAM LEGISLATURE (/notices?department_id=92)

 **Division(s):** OFFICE OF SENATOR TELO TAITAGUE (/notices?division_id=282)

 **Notice Topic(s):** PUBLIC HEARING (/notices?topic_id=74)

 **Types of Notice:** PUBLIC HEARING (/notices?type_id=7)

 **For Audience(s):** PUBLIC (/notices?public=1)

 **Share this notice**



February 2, 2026

MEMORANDUM

To: All Senators, Stakeholders and Media

From: Senator Telo T. Taitague, Chairperson

Subject: **FIRST NOTICE of Public Hearing – Monday, February 9, 2026 at 2:00 p.m.**

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Testimony and other documents related to the agenda items can be viewed at: **02.09.26 Public Hearing Drive File: Bill No. 191-38 (COR)** (<https://drive.google.com/drive/folders/1pveoe15rbZI52vPnpCbCC8ux1pEQQxs3?usp=sharing>). The drive file is periodically updated as testimony is received.

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PO BOX 368, HAGATNA, GUAM 96932
 T. +1 671.637.KUAM
 F. +1 671.637.9865

New Order	Revised/Add-On	Info. Update
Office of Senator Telo Taitague - 38th Guam		
Advertiser Name	Legislature	
Address	Suite 407 DNA Bldg; 238 Archbishop Flores St. Hagatna, Guam 96910	
Point of Contact	Charissa Manibusan	

Order Number	_____
Order Entry Date	_____
Customer PO #	2638PO003
Product Code	_____
RECEIVABLES ACCOUNT	
<input checked="" type="checkbox"/> Cash	<input type="checkbox"/> Trade <input type="checkbox"/> Other
ORDER DESCRIPTION	

PRODUCTION INFORMATION	
Cart #	Title: _____
_____	Length: _____
_____	_____

FOR INTERNAL PURPOSES ONLY		Media Consultant	_____
Notary Required	YES <input type="checkbox"/> <input checked="" type="checkbox"/> NO	<i>Christie SA</i>	_____
Billing	Per Spot <input type="checkbox"/> <input checked="" type="checkbox"/> Package	<input checked="" type="checkbox"/> Trade	_____

Station	Inc Acct	Rate	Start Date	End Date	AbsTime/Prog. Event	Length	Spot Type	Cart #	M	T	W	TH	F	SA	SU	Per Wk	Total #	Total \$
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KUAM TV

1x :15 Second Commercial on TV8 or TV11 from 7am - 5:59pm - First Notice **(Air date: 02/02/26)**
 1x :15 Second Commercial on TV8 or TV11 from 7am - 5:59pm - First Notice (KUAM Match)
 1x :15 Second Commercial on TV8 or TV11 from 7am - 5:59pm - Second Notice **(Air date: 02/06/26)**
 1x :15 Second Commercial on TV8 or TV11 from 7am - 5:59pm - Second Notice (KUAM Match)
 1x :15 Second TV Production (text and music bed only)

Shelf# & Title: 189Y – Public Hearing 020926

Contract for Public Hearing on February 09, 2026; 1st and 2nd Notice

MONTHLY TOTALS								SPECIAL INSTRUCTIONS								ORDER TOTALS							
Jan	_____	Feb	_____	Mar	_____	Apr	_____	May	_____	June	_____									Total Spots	_____	PKG	_____
July	_____	Aug	_____	Sep	_____	Oct	_____	Nov	_____	Dec	_____									Total Dollars	\$	500.00	

TV COMMERCIAL FORMAT: We ask that all commercials be formatted to originate in HD 1920x1080 and conform to a 4x3 pillar for Title Safe dimensions for graphics. These will be downconverted on our SD channels. Should a commercial spot be produced in SD, it should be formatted in 720x486 DI format resolution and will be upconverted on HD Channels (DOCOMO 608 and 611).

RESTRICTIONS: 48-hour deadline is KUAM's quality control to ensure that your advertisement airing meets the highest standards. If there is a rush, KUAM is not responsible for quality and standard concerns on behalf of the client.

PAYMENT IS DUE UPON RECEIPT OF NOTICE. In the event of cancellation of this contract prior to its scheduled expiration date and/or failure to remit payment of invoice[s] within 60 days of invoice date, all spots that have run prior to the cancellation date and/or schedules adhered to will be billed at the Rate Card. Client understands and agrees that a finance charge of 10% per month shall accrue on all accounts remaining unpaid one (1) month after invoice date. Client agrees to pay a USD\$25.00 service fee per returned check. There will be a 5% surcharge for all credit card transactions. If payment is not made as required, KUAM may, its option, without notice or demand payment, declare Client's credit account in default, in which case Client's entire balance[s] that are due and payable will be forwarded for collection. Client agrees to accept all consequences and to pay all costs, including attorney's fees, court fees, court costs and other expenses incurred as deemed necessary by KUAM to settle the account.

NON DISCRIMINATION CLAUSE: KUAM/Pacific Telestations, LLC does not discriminate on the basis of race or ethnicity in the placement, scheduling and completion of purchase of advertising. Any order for advertising that includes any such restriction will not be accepted.

CD Manibusan

ACCEPTED BY CLIENT

Christie San Agustin

ACCEPTED BY STATION



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

NOTICE OF PUBLIC HEARING
Guam Legislature, Public Hearing Room
Monday, February 9, 2026 beginning at 2:00 P.M.

AGENDA

The Committee will hear and accept testimony on the following:

I. Bill No. 191-38 (COR)- Introduced by Eulogio Shawn Gumataotao- AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES.



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Elections, and Retirement

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(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

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<https://www.youtube.com/@GuamLegislatureMedia/streams>. A recording of the hearing will be available online via Guam Legislature Media on YouTube after the hearing.

This ad is paid for by legislature funds.



Senator Telo Taitague <senatortelot@gmail.com>

SECOND NOTICE of Public Hearing – Monday, February 9, 2026 at 2:00 p.m.

1 message

Senator Telo Taitague <senatortelot@gmail.com>

7 February 2026 at 09:59

To: phnotice@guamlegislature.gov

Cc: Ed Pocaigue <sgtarms@guamlegislature.gov>

Bcc: senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>, Alana Ungacta <senatortelot.alana@gmail.com>, Isah Peredo <senatortelot.isah@gmail.com>, Dylan Clymer <senatortelot.dylan@gmail.com>

February 7, 2026

MEMORANDUM**To:** All Senators, Stakeholders and Media**From:** Senator Telo T. Taitague, Chairperson**Subject:** **SECOND NOTICE of Public Hearing – Monday, February 9, 2026 at 2:00 p.m.***Håfa Adai!*

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received.

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Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague

38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement


Suite 407 DNA Building
238 Archbishop Flores St.


Hagatna, Guam 96910


Tel: (671) 989-8356

Email: senatortelot@gmail.com

3 attachments

 **SECOND NOTICE_02.09.26 Public Hearing.docx.pdf**
339K

 **Bill No. 191-38 (COR)-6.pdf**
827K

 **FN_B191-38 (COR)-5.pdf**
981K



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
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I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

February 7, 2026

MEMORANDUM

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SECOND NOTICE of Public Hearing – Monday, February 9, 2026 at 2:00 p.m.

PUBLIC HEARING

 **Posted on:** 02/07/2026 09:51 AM

 **Posted by:** Charissa Manibusan, Committee Director

 **Public Hearing Date:** 02/09/2026 02:00 PM


 **Department(s):** GUAM LEGISLATURE (/notices?department_id=92)

 **Division(s):** OFFICE OF SENATOR TELO TAITAGUE (/notices?division_id=282)

 **Notice Topic(s):** PUBLIC HEARING (/notices?topic_id=74)

 **Types of Notice:** PUBLIC HEARING (/notices?type_id=7)

 **For Audience(s):** PUBLIC (/notices?public=1)

 **Share this notice**



February 7, 2026

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From: Senator Telo T. Taitague, Chairperson
Subject: **SECOND NOTICE of Public Hearing – Monday, February 9, 2026 at 2:00 p.m.**

Håfa Adai!

The *Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement* will conduct a public hearing on **Monday, February 9, 2026 at 2:00 p.m.** in the Guam Congress Building, Public Hearing Room to hear and accept testimonies on the following agenda item:

I.

Bill No. 191-38 (COR)- Introduced by Eulogio Shawn Gumataotao- *AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES.*

If you are interested in participating in the Public Hearing to provide testimony, please contact the Office of Senator Telo T. Taitague at senatortelot@gmail.com (<mailto:senatortelot@gmail.com>) or call (671) 989-8356.

Testimony and other documents related to the agenda items can be viewed at: **02.09.26 Public Hearing Drive File: Bill No. 191-38 (COR)** (<https://drive.google.com/drive/folders/1pveoe15rbZi52vPnpCbCC8ux1pEQxs3?usp=sharing>) (<https://drive.google.com/drive/folders/1pveoe15rbZi52vPnpCbCC8ux1pEQxs3?usp=sharing>). The drive file is periodically updated as testimony is received.

In compliance with the Americans with Disabilities Act (ADA), individuals requiring assistance or accommodation, including virtual attendance via Zoom, should contact the Office of Senator Telo T. Taitague at (671) 989-8356 or email senatortelot@gmail.com (<mailto:senatortelot@gmail.com>) .

The hearing will broadcast on local television, GTA Channel 21, Docomo Channel 117, and stream online via *Liheslaturan Guåhan's* live feed on YouTube <https://www.youtube.com/@GuamLegislatureMedia/streams> (<https://www.youtube.com/@GuamLegislatureMedia/streams>).

A recording of the hearing will be available online via the Guam Legislature Media YouTube Channel after the hearing. Notices for this public hearing are published on KUAM TV, and the Government of Guam Public Notice Portal.



Senator Telo Taitague <senatortelot@gmail.com>

DOC Invitation to 2.9.2026 2PM Public Hearing

8 messages



Senator Telo Taitague <senatortelot@gmail.com>
To: "Fred Bordallo Jr." <fred.bordallo@doc.guam.gov>

30 January 2026 at 09:49

Håfa adai Director Bordallo,

Please see the attached invitation from Senator Taitague to the public hearing on **Monday, February 9, 2026, at 2:00 p.m.** Kindly confirm receipt of this email and attendance to attend at your earliest convenience.

*Si Yu'os Ma'åse,****Create a Great Day!****Senator Telo T. Taitague*
38th Guam Legislature**Chairperson****Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement**Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
Tel: (671) 989-8356
Email: senatortelot@gmail.com

2 attachments **Bill No. 191-38 (COR).pdf**
827K **DOC Invitation to 2.9.2026 2PM Public Hearing.pdf**
746K

Fred Bordallo Jr. <fred.bordallo@doc.guam.gov>
To: Senator Telo Taitague <senatortelot@gmail.com>

30 January 2026 at 10:56

Hafa Adai Senator Taitague

I have confirmed receipt of this proposed legislation and I will provide testimony for the public hearing of the legislation on Feb 9th at 2PM

Thank you!

Director Bordallo
[Quoted text hidden]

Senator Telo Taitague <senatortelot@gmail.com>
To: "Fred Bordallo Jr." <fred.bordallo@doc.guam.gov>

2 February 2026 at 09:20

Hafa adai Director Bordallo,

Si Yu'os ma'åse' for confirming your attendance. If possible, we kindly request that a written copy of your testimony be submitted via email 24 hours prior to the hearing. Please let us know if you have any questions. Thank you again for your participation!

Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague
38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
Tel: (671) 989-8356
Email: senatortelot@gmail.com

[Quoted text hidden]

Fred Bordallo Jr. <fred.bordallo@doc.guam.gov>
To: Senator Telo Taitague <senatortelot@gmail.com>

2 February 2026 at 11:08

Will do, thank you!

[Quoted text hidden]

Senator Telo Taitague <senatortelot@gmail.com>
To: "Fred Bordallo Jr." <fred.bordallo@doc.guam.gov>

9 February 2026 at 09:01

Hafa adai Director Bordallo, just sending a friendly reminder on today's hearing. We look forward to your attendance and testimony. If you are able to send a copy of your written testimony before the hearing, it will be greatly appreciated. SYM!

Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague
38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
Tel: (671) 989-8356
Email: senatortelot@gmail.com

[Quoted text hidden]

Fred Bordallo Jr. <fred.bordallo@doc.guam.gov>
To: Senator Telo Taitague <senatortelot@gmail.com>

9 February 2026 at 10:02

Hafa Adai!

Thank you Senator! I will be attending to read out my testimony in support!

[Quoted text hidden]

 **Testimony Bill No. 191-38.pdf**
63K

Senator Telo Taitague <senatortelot@gmail.com>
To: "Fred Bordallo Jr." <fred.bordallo@doc.guam.gov>

9 February 2026 at 10:15

Thank you for reconfirming!

Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague

38th Guam Legislature

Chairperson

**Committee on Economic Investment, Military Buildup, Regional Relations, Technology,
Regulatory Affairs, Justice, Elections, and Retirement**

Suite 407 DNA Building

238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com

[Quoted text hidden]

Fred Bordallo Jr. <fred.bordallo@doc.guam.gov>
To: Senator Telo Taitague <senatortelot@gmail.com>

9 February 2026 at 10:16

You're welcome!

[Quoted text hidden]



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

January 30, 2026

Transmitted via Electronic Mail

Fred Bordallo, Director
Department of Corrections (DOC)
fred.bordallo@doc.guam.gov

Subject: Invitation to provide testimony on Bill No. 191-38 (COR):

Hafa Adai Director Bordallo,

This letter is to notify you that the Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement has set a Public Hearing on **Monday, February 9, 2026 at 2:00 p.m., in the Guam Congress Building, Public Hearing room**, to hear the following Bill:

- I. **Bill No. 191-38 (COR) – E. Shawn Gumataotao – “AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES.”**

I respectfully request your presence to provide testimony and answer questions from the senate panel. Written testimony may also be submitted prior to the hearing via email to senatortelot@gmail.com or delivered to the Office of Senator Telo T. Taitague Suite 407 DNA Building 238 Archbishop Flores St, Hagatna, Guam 96910. Please contact our office via email or at (671) 989-8356, for any questions or concerns.

Respectfully

Senator Telo T. Taitague
Chairperson



Senator Telo Taitague <senatortelot@gmail.com>

JOG Invitation to 2.9.2026 2PM Public Hearing

1 message

Senator Telo Taitague <senatortelot@gmail.com>

30 January 2026 at 09:49

To: kamaraman@guamcourts.gov

Håfa adai Chief Justice Maraman,

Please see the attached invitation from Senator Taitague to the public hearing on **Monday, February 9, 2026, at 2:00 p.m.** Kindly confirm receipt of this email and attendance to attend at your earliest convenience.

Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague

38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building

238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com

2 attachments**JOG Invitation to 2.9.2026 2PM Public Hearing.pdf**

744K

**Bill No. 191-38 (COR).pdf**

827K



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

January 30, 2026

Transmitted via Electronic Mail

Katherine Maraman, Chief Justice

Judiciary of Guam

kamaraman@guamcourts.gov

Subject: Invitation to provide testimony on Bill No. 191-38 (COR):

Hafa Adai Chief Justice Maraman,

This letter is to notify you that the Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement has set a Public Hearing on **Monday, February 9, 2026 at 2:00 p.m., in the Guam Congress Building, Public Hearing room**, to hear the following Bill:

- I. **Bill No. 191-38 (COR) – E. Shawn Gumataotao – “AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES.”**

I respectfully request your presence to provide testimony and answer questions from the senate panel. Written testimony may also be submitted prior to the hearing via email to senatortelot@gmail.com or delivered to the Office of Senator Telo T. Taitague Suite 407 DNA Building 238 Archbishop Flores St, Hagatna, Guam 96910. Please contact our office via email or at (671) 989-8356, for any questions or concerns.

Respectfully

Senator Telo T. Taitague

Chairperson



Senator Telo Taitague <senatortelot@gmail.com>

OAG Invitation to public hearing on Monday, February 9, 2026, at 2:00 p.m.

1 message

Senator Telo Taitague <senatortelot@gmail.com>

30 January 2026 at 09:50

To: Douglas Moylan <dbmoylan@oagguam.org>

Cc: Austin Fortuno <afortuno@oagguam.org>

Håfa adai Attorney General Moylan,

Please see the attached invitation from Senator Taitague to a public hearing on **Monday, February 9, 2026, at 2:00 p.m.** Kindly confirm receipt of this email and attendance to attend at your earliest convenience.

Si Yu'os Ma'åse,***Create a Great Day!****Senator Telo T. Taitague*

38th Guam Legislature

Chairperson**Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement**


Suite 407 DNA Building

238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com

2 attachments **OAG Invitation for Bill No. 191-38 (COR).docx.pdf**
184K **Bill No. 191-38 (COR).pdf**
827K



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

January 30, 2026

Transmitted via Electronic Mail

Douglas B. Moylan, Attorney General
Office of Attorney General of Guam
dbmoylan@oagguam.org

Subject: Invitation to public hearing on Monday, February 9, 2026, at 2:00 p.m..

Hafa Adai AG Moylan,

This letter is to notify you that the Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement has set a public hearing on **Monday, February 9, 2026, at 2:00 p.m., in the Guam Congress Building, Public Hearing Room** for the following agenda items:

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I respectfully request your presence to provide testimony and answer questions from the senate panel. Written testimony may also be submitted prior to the hearing via email to senatortelot@gmail.com or delivered to the Office of Senator Telo T. Taitague Suite 407 DNA Building 238 Archbishop Flores St, *Hagatna*, Guam 96910. Please contact our office via email or at (671) 989-8356, for any questions or concerns.

Respectfully,

Senator Telo T. Taitague, Chairperson



Senator Telo Taitague <senatortelot@gmail.com>

GPD Invitation to public hearing on Monday, February 9, 2026, at 2:00 p.m.

1 message

Senator Telo Taitague <senatortelot@gmail.com>
To: GPD Chief <chief@gpd.guam.gov>

30 January 2026 at 09:49

Håfa adai Chief Ignacio,

Please see the attached invitation from Senator Taitague to a public hearing on **Monday, February 9, 2026, at 2:00 p.m.** Kindly confirm receipt of this email and attendance to attend at your earliest convenience.

Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague
38th Guam Legislature


Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
Tel: (671) 989-8356
Email: senatortelot@gmail.com

2 attachments

 **GPD Invitation for Bill No. 191-38 (COR).docx.pdf**
184K

 **Bill No. 191-38 (COR).pdf**
827K



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations,
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Ste. 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

January 30, 2026

Transmitted via Electronic Mail

Stephen Ignacio, Chief of Police
Guam Police Department
chief@gpd.guam.gov

Subject: Invitation to public hearing on Monday, February 9, 2026, at 2:00 p.m..

Hafa Adai Chief Ignacio,

This letter is to notify you that the Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement has set a public hearing on **Monday, February 9, 2026, at 2:00 p.m., in the Guam Congress Building, Public Hearing Room** for the following agenda items:

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Respectfully,

Senator Telo T. Taitague, Chairperson



Senator Telo Taitague <senatortelot@gmail.com>

GBA Invitation to public hearing on Monday, February 9, 2026, at 2:00 p.m.

1 message


Senator Telo Taitague <senatortelot@gmail.com>
To: ADMIN DESK <info@terlajelaw.com>

30 January 2026 at 09:50

Håfa adai President Terlaje,

Please see the attached invitation from Senator Taitague to a public hearing on **Monday, February 9, 2026, at 2:00 p.m.** Kindly confirm receipt of this email and attendance to attend at your earliest convenience.

Si Yu'os Ma'åse,***Create a Great Day!****Senator Telo T. Taitague*
38th Guam Legislature**Chairperson****Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement**Suite 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
Tel: (671) 989-8356
Email: senatortelot@gmail.com

2 attachments **GBA Invitation for Bill No. 191-38 (COR).docx.pdf**
184K **Bill No. 191-38 (COR).pdf**
827K



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

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Regulatory Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

January 30, 2026

Transmitted via Electronic Mail

President Jacqueline Terlaje
Guam Bar Association
info@terlajelaw.com

Subject: Invitation to public hearing on Monday, February 9, 2026, at 2:00 p.m.,

Hafa Adai President Terlaje,

This letter is to notify you that the Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections and Retirement has set a public hearing on **Monday, February 9, 2026, at 2:00 p.m., in the Guam Congress Building, Public Hearing Room** for the following agenda items:

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Respectfully,

Senator Telo T. Taitague, Chairperson



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
2238 Archbishop Flores St.
Hagatna, Guam 96910
(671) 989-8356
senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

PUBLIC HEARING AGENDA

Monday, February 9, 2026 at 2:00 p.m.

- I. **Bill No. 191-38 (COR)**- Introduced by Eulogio Shawn Gumataotao- *AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES.*

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OFFICE OF SENATOR
Telo T. Taitague
 CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
 Affairs, Technology, Justice, Elections, and Retirement

Ste. 407 DNA Building
 2238 Archbishop Flores St.
 Hagatna, Guam 96910
 (671) 989-8356
 senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guahan • 38th Guam Legislature

PUBLIC HEARING SIGN-IN SHEET

Monday, February 9, 2026 at 2:00PM

Public Hearing Room, Guam Congress Building

Bill No. 191-38 (COR) - Eulogio Shawn Gumataotao - "AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES."

NAME:	AGENCY/ ORGANIZATION	POSITION	TESTIMONY	CONTACT INFORMATION
1. Fred Boodallo	Doc	SUPPORT <input checked="" type="checkbox"/> OPPOSE <input type="checkbox"/>	WRITTEN <input checked="" type="checkbox"/> ORAL <input checked="" type="checkbox"/>	[REDACTED]
2. Danielle Rosete	Judiciary	SUPPORT <input checked="" type="checkbox"/> OPPOSE <input type="checkbox"/>	WRITTEN <input checked="" type="checkbox"/> ORAL <input type="checkbox"/>	[REDACTED]
3. Esther Aguiar	OKS-OCB	SUPPORT <input checked="" type="checkbox"/> OPPOSE <input type="checkbox"/>	WRITTEN <input checked="" type="checkbox"/> ORAL <input checked="" type="checkbox"/>	[REDACTED]
4. CEO S. DIAZ	Judiciary	SUPPORT <input checked="" type="checkbox"/> OPPOSE <input type="checkbox"/>	WRITTEN <input type="checkbox"/> ORAL <input type="checkbox"/>	[REDACTED]
5.		SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/>	WRITTEN <input type="checkbox"/> ORAL <input type="checkbox"/>	
6.		SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/>	WRITTEN <input type="checkbox"/> ORAL <input type="checkbox"/>	
7.		SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/>	WRITTEN <input type="checkbox"/> ORAL <input type="checkbox"/>	
8.		SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/>	WRITTEN <input type="checkbox"/> ORAL <input type="checkbox"/>	
9.		SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/>	WRITTEN <input type="checkbox"/> ORAL <input type="checkbox"/>	
10.		SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/>	WRITTEN <input type="checkbox"/> ORAL <input type="checkbox"/>	



OFFICE OF SENATOR
Telo T. Taitague
 CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
 Affairs, Technology, Justice, Elections, and Retirement

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 senatortelot@gmail.com

I Mina'trentai Ocho Na Liheslaturan Guåhan • 38th Guam Legislature

PUBLIC HEARING SIGN-IN SHEET

Monday, February 9, 2026 at 2:00PM

Public Hearing Room, Guam Congress Building

Bill No. 191-38 (COR) - Eulogio Shawn Gumataotao - "AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES."

NAME:	AGENCY/ ORGANIZATION	POSITION	TESTIMONY	CONTACT INFORMATION
1. CHAULTE HERNOSIS	BWA	SUPPORT <input checked="" type="checkbox"/> OPPOSE <input type="checkbox"/>	WRITTEN <input type="checkbox"/> ORAL <input checked="" type="checkbox"/>	
2.		SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/>	WRITTEN <input type="checkbox"/> ORAL <input type="checkbox"/>	
3.		SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/>	WRITTEN <input type="checkbox"/> ORAL <input type="checkbox"/>	
4.		SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/>	WRITTEN <input type="checkbox"/> ORAL <input type="checkbox"/>	
5.		SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/>	WRITTEN <input type="checkbox"/> ORAL <input type="checkbox"/>	
6.		SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/>	WRITTEN <input type="checkbox"/> ORAL <input type="checkbox"/>	
7.		SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/>	WRITTEN <input type="checkbox"/> ORAL <input type="checkbox"/>	
8.		SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/>	WRITTEN <input type="checkbox"/> ORAL <input type="checkbox"/>	
9.		SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/>	WRITTEN <input type="checkbox"/> ORAL <input type="checkbox"/>	
10.		SUPPORT <input type="checkbox"/> OPPOSE <input type="checkbox"/>	WRITTEN <input type="checkbox"/> ORAL <input type="checkbox"/>	



LOURDES A. LEON GUERRERO
Governor

JOSHUA F. TENORIO
Lieutenant Governor

In reply, refer to:
DOC2026-02-046

Department of Corrections
Depattamenton Mangngurihi
Government of Guam

P.O. Box 3236 Hagatna, Guam 96932
#1 Mashburn Lane Dairy Road, Mangilao, Guam 96913
Telephone No.: (671)735-5170/5176
Fax No.: (671)734-4051
Website: www.doc.guam.gov



FRED E. BORDALLO JR.
Director

February 6, 2026

MEMORANDUM

To: The Honorable Senator Telo T. Taitague, Chairwomen
Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Election, Retirement
38th Guam Legislature
Suite 407 DNA Building 238 Archbishop Flores St.
Hagatna, Guam 96910

From: Fred E. Bordallo Jr., Director
Department of Corrections
#1 Mashburn Lane Dairy Road
Mangilao, Guam 96913

Subject: Testimony BILL No. 191-38 (COR)

Buenas yan Hafa Adai Honorable Senator Telo T. Taitague! I am providing this testimony of support in reference to Bill No. Bill No. 191-38 (COR) "AN ACT TO ADD A NEW § 70.460 TO ARTICLE, 4 CHAPTER 70, TITLE 9 GUAM CODE ANNOTATED RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES." The employees of the Department of Corrections (DOC), appreciate the attention given to a legislative response to asymmetric security threats that evolve with the use of unmanned aircraft that the Department of Corrections has experienced. Federal law enforcement officials have communicated to us about potential trends with this technology, and informed us about states enacting laws aligned with federal laws that are countermeasures to deter or mitigate such criminal and even potential terrorist acts with the use of unmanned aircraft.

Thank you!


Fred E. Bordallo Jr.



Lourdes A. Leon Guerrero
Governor
Joshua F. Tenorio
Lieutenant Governor

GUAM HOMELAND SECURITY / OFFICE OF CIVIL DEFENSE
Inasiguran / Tano' Guahan / Ufisinan Difensia Sibet
221-B Chalan Palasyo, Agana Heights, Guam 96910
Tel: (671) 475-9600 / Fax: (671) 477-3727
Website: www.ghs.guam.gov



Esther J. C. Aguigui
Homeland Security Advisor/
Acting Administrator, OCD

February 9, 2026

MEMORANDUM

To: The Honorable Senator Telo T. Taitague, Chairwoman
Committee on Economic Investment, Military Buildup, Regional Relations,
Regulatory Affairs, Technology, Justice, Election, Retirement
38th Guam Legislature
Suite 407 DNA Building, 238 Archbishop Flores Str.
Hagatna, Guam 96910

From: Esther J. C. Aguigui, Advisor / Administrator
Guam Offices of Homeland Security and Civil Defense
221-B Chalan Palasyo, Agana Heights

Subject: Testimony, Bill No.191-38, "AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES."

Håfa Adai Chairwoman Taitague and distinguished members of the committee.

I am Esther Aguigui, the Guam Homeland Security Advisor and Acting Administrator for the Office of Civil Defense. I appear before you today to express strong support for Bill No. 191-38.

This legislation addresses a real and growing threat. Unmanned aircraft systems, also known as drones, are increasingly being weaponized by criminal networks to breach correctional facility security nationwide. Federal authorities have documented a sharp increase in drone incidents at correctional facilities, with reports showing incidents more than doubling in recent years. These aren't hypothetical scenarios. They're happening now, and they're escalating.

Here on Guam, we've already experienced this threat firsthand. In 2017, a drone crashed near housing unit Post 5 at the Department of Corrections. While that incident appeared accidental, it demonstrated how vulnerable our facilities are to aerial intrusion. As DEPCOR Director Bordallo noted in his testimony, federal law enforcement has warned our Department about emerging trends and potential terrorist applications of this technology.

What's at stake? Drones deliver contraband such as drugs, weapons, cell phones, even tools for escape, directly over prison walls and fences. These deliveries fuel violence between inmates, undermine rehabilitation, compromise officer safety, and enable organized criminal operations from inside detention facilities.

The threat is evolving faster than our legal framework. Drones are becoming more sophisticated with longer range, heavier payload capacity, and increasingly autonomous. Meanwhile, correctional staff face a patchwork of legal constraints that limit their ability to respond effectively.

Federal authorities recognize this urgency. Just last month, the Department of Homeland Security established a new Program Executive Office specifically for counter-drone technologies, backed by a \$115 million investment. In December 2025, DHS authorities were expanded to include territorial law enforcement partners and correctional agencies in combating drone threats within their jurisdictions. More information can be found at <https://www.dhs.gov/news/2026/01/12/department-homeland-security-launches-new-office-advance-drone-and-counter-drone>

Bill 191-38 is a proactive, necessary step. It provides clear statutory authority prohibiting unauthorized drone operations over our correctional facilities. This clarity matters because it strengthens prosecution, deters would-be offenders, and signals that Guam takes the security of its detention facilities seriously.

From a homeland security perspective, this bill aligns with our core mission: protecting critical infrastructure and preventing threats before they materialize. Correctional facilities are vulnerable points in our security ecosystem. When their perimeter is compromised, the consequences ripple outward affecting public safety, law enforcement resources, and community confidence in our justice system.

This legislation doesn't restrict legitimate drone use. It protects a specific, sensitive airspace where unauthorized flights pose documented security risks. It's a measured response to a documented threat, informed by federal guidance and supported by our Department of Corrections' operational experience.

I urge the committee's favorable consideration of Bill 191-38. Director Bordallo and his team at DOC confront these asymmetric security challenges daily. This bill provides them, and all of us in public safety, with an essential legal tool to protect our facilities, our personnel, and ultimately, our community.

Si Yu'os Ma'ase and thank you for your attention to this critical security matter. I'm happy to answer any questions.

Respectfully and Humbly Submitted,



Esther J. C. Aguigui



Attorney General of Guam's Testimony on Bill No. 191-38 (COR) *An Act to Prohibit the Unauthorized Operation of "Drones" over Correctional Facilities* (Friday, March 13, 2026)

Hafa Adai. This testimony is submitted by the democratically-elected Attorney General of Guam, on behalf of our client, the People of Guam. The Attorney General **supports** Bill No. 191-38 (COR), to prohibit the unauthorized operation of unmanned aircraft, commonly known as "drones," over Government of Guam correctional and detention facilities.

This Bill addresses a real and growing public safety threat. The unauthorized use of drones allows criminals to introduce contraband into our prisons. This AG's Office continues to observe a serious contraband problem within Guam's correctional system, including the entry of illegal drugs, particularly methamphetamine, as well as cell phones, sharp objects, and other prohibited items that enable continued criminal activity from inside jail.

Drones significantly worsen this threat. Unlike traditional smuggling methods, drones allow offenders to bypass physical security, perimeter fencing, and staff screening. Offenders can now deliver drugs, weapons, and other dangerous contraband from the skies. These acts place correctional officers in immediate danger and undermine the safety of our prison.

The proposed § 70.460 properly criminalizes this conduct by making it unlawful to operate an unmanned aircraft over or near a correctional or detention facility, or to use a drone in a way that interferes with facility operations or introduces contraband. This Attorney General supports these prohibitions and their clear application to detention facilities operated by the Department of Corrections, Guam Police Department, Department of Youth Affairs, and the Judiciary of Guam.

However, this Attorney General respectfully notes that the current penalty structure in the bill may not be sufficient to deter this conduct. As drafted, a first offense is punishable only as a misdemeanor, carrying a maximum penalty of six (6) months imprisonment and a fine of not more than five hundred dollars (\$500).

Office of the Attorney General
Douglas B. Moylan · Attorney General of Guam

134 W Soledad Avenue, Ste 412 · Hagåtña, Guam 96910 · USA
671-475-3324 · 671-475-4703 (fax) · dbmoylan@oagguam.org · www.guamattorneygeneral.org
"Guam's Toughest Law Enforcers"

Given the seriousness of the threat, this level of punishment may be viewed by offenders as an acceptable risk. The statute must create a meaningful deterrent, not merely a technical offense. Our Office suggests increasing the fine to “in an amount not less than one-thousand dollars (\$1,000)” with the funds being made payable to the Operations Fund of the detention facility.

Correctional officers already face daily threats in one of the most dangerous environments in public service. They should not also be forced to confront airborne drug and weapons trafficking inside secure facilities. Guam law must evolve to meet modern criminal tactics.

For these reasons, this Attorney General supports the passage of Bill No. 191-38 (COR) to protect correctional officers, maintain institutional security, and stop the flow of drugs and weapons into Guam’s prisons and our community at-large.

Thank you for this opportunity to comment on this legislation.

Respectfully,

A handwritten signature in blue ink, appearing to read "Douglas B. Moylan".

Douglas B. Moylan
Attorney General of Guam



OFFICE OF SENATOR

Telo T. Taitague

CHAIRWOMAN

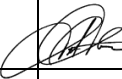
Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory Affairs, Technology, Justice, Elections, and Retirement

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COMMITTEE VOTE SHEET

Bill No. 191-38 (COR), As Amended- Introduced by Eulogio Shawn Gumataotao- *“AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES.”*

COMMITTEE MEMBERS	SIGNATURE/ DATE SIGN	TO DO PASS	TO NOT PASS	TO REPORT OUT ONLY	TO ABSTAIN	TO PLACE IN INACTIVE FILE
Senator Telo T. Taitague Chairperson	 03.17.26			✓		
Senator Darrel Christopher Barnett Vice Chairperson	EVOTE 03.17.26			✓		
Senator Sabina F. Perez Member	EVOTE 03.18.26			✓		
Senator Therese M. Terlaje Member						
Senator Shelly V. Calvo Member	EVOTE 03.18.26			✓		
Speaker Frank F. Blas, Jr. Member	EVOTE 03.17.26	✓				



Senator Telo Taitague <senatortelot@gmail.com>

REQUEST FOR EVOTE: BILL NO. 191-38 (COR) AS AMENDED

5 messages

Senator Telo Taitague <senatortelot@gmail.com>

17 March 2026 at 16:23

To: Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>, Senator Therese Terlaje <senatorterlajegam@gmail.com>, "Speaker Frank Blas, Jr." <speakerblas@guamlegislature.gov>, Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, Office of Senator Sabina Perez <office.senatorperez@guamlegislature.gov>, Senator Telo Taitague <senatortelot@gmail.com>
Cc: senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>

Håfa Adai Committee Members,

Please see the attached Committee Report on **Bill No. 191-38 (COR), As Amended** - Introduced by Eulogio Shawn Gumataotao- *AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES.*

Please indicate your preferred action, based on the following options:

_____ TO DO PASS;
 _____ TO NOT PASS;
 _____ TO REPORT OUT ONLY;
 _____ TO ABSTAIN;
 _____ TO PLACE IN INACTIVE FILE

Please submit your response **ASAP**. Your responses will be logged into the Committee Vote Sheet for **Bill No. 191-38 (COR), As Amended**. Should you have any questions, please do not hesitate to contact our office.

Si Yu'os Ma'åse,

Create a Great Day!

Senator Telo T. Taitague

38th Guam Legislature

Chairperson

Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement

Suite 407 DNA Building
 238 Archbishop Flores St.

Hagatna, Guam 96910

Tel: (671) 989-8356

Email: senatortelot@gmail.com



COMMITTEE REPORT_BILL NO. 191-38 AS AMENDED 03.17.26.pdf

8307K

Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov>

17 March 2026 at 16:58

To: Senator Telo Taitague <senatortelot@gmail.com>

Cc: Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>, Senator Therese Terlaje <senatorterlajeguam@gmail.com>, Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, Office of Senator Sabina Perez <office.senatorperez@guamlegislature.gov>, senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>

TO DO PASS



Speaker, Frank F. Blas, Jr.

I Mina'trentai Ocho na Liheslaturan Guahan 38th Guam Legislature

Guam Congress Building, 163 Chalan Santo Papa, Hagatña

(671)969-6456

speakerblas@guamlegislature.gov

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[Quoted text hidden]

Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>

17 March 2026 at 17:22

To: "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>

Cc: Senator Telo Taitague <senatortelot@gmail.com>, Senator Therese Terlaje <senatorterlajeguam@gmail.com>, Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>, Office of Senator Sabina Perez <office.senatorperez@guamlegislature.gov>, senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>

Hafa Adai,

To report out only.

Si Yu'us Ma'ase



The Office of Senator Chris Barnett

I Mina'trentai Ocho Na Liheslaturan Guahan

Suite 202 · Calvo- Arriola Building · 259 Martyr St. · Hagatña, Guam 96910

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[Quoted text hidden]

Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>

18 March 2026 at
08:36

To: Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>

Cc: "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>, Senator Telo Taitague <senatortelot@gmail.com>, Senator Therese Terlaje <senatorterlajeguam@gmail.com>, Office of Senator Sabina Perez <office.senatorperez@guamlegislature.gov>, senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>

Hafa Adai,

To Report Out only.

Respectfully,



Office of the People | Senator Shelly V. Calvo

Majority Whip & Chairwoman

Committee on Child Welfare, Youth Affairs, Senior Citizens, Women's Affairs, Disability Services, the Arts, Culture, Historic Preservation & Hagåtña Restoration

38th Guam Legislature

163 Chalan Santo Papa, Hagåtña, Guam 96910

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[Quoted text hidden]

Office Senator Perez <office.senatorperez@guamlegislature.gov>

18 March 2026 at 11:09

To: Office of Senator Shelly Calvo <officeofsenatorshellycalvo@guamlegislature.gov>

Cc: Senator Darrel Christopher Barnett <malafunkshun@guamlegislature.gov>, "Speaker Frank Blas Jr." <speakerblas@guamlegislature.gov>, Senator Telo Taitague <senatortelot@gmail.com>, Senator Therese Terlaje <senatorterlajeguam@gmail.com>, senatortelot.charissa@gmail.com, Rowena Fejeran <senatortelot.rowena@gmail.com>

To report out only

[Quoted text hidden]



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
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COMMITTEE REPORT DIGEST

I. OVERVIEW

Bill No. 191-38 (COR) was introduced on Thursday, September 18, 2025, by Senator Eulogio Shawn Gumataotao, and subsequently referred by the Committee on Rules to the Committee on *Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement*, on Friday, September 26, 2025. The Committee convened a public hearing on Monday, February 9, 2026 at 2:00 p.m., in the Guam Congress Building, Public Hearing Room.

Public Notice Requirement:

In compliance with Open Government Law, a five (5) day public notice of this hearing was published on Monday, February 02, 2026, and a forty-eight (48) hour notice was published on Saturday, February 07, 2026 on KUAM-TV and the Guam Public Notice Website. Notices were also sent to all senators, and all main media broadcasting outlets via email on the same dates.

Senators Present:

Senator Telo Taitague, Chairperson
Senator Eulogio Shawn Gumataotao, Bill Sponsor

Appearing Before the Senate Panel:

Danielle T. Rosete, Administrator of the Courts, Judiciary of Guam
Fred E. Bordallo Jr., Director, Department of Corrections (DOC)
Esther J.C. Aguigui, Homeland Security Advisor/Acting Administrator, Office of Civil Defense (OCD)
Charlie Hermosa, Chief Executive Officer/Co-Founder, Bella Wings Aviation, LLC

Written Testimony Submitted:

Fred E. Bordallo Jr., Director, Department of Corrections (DOC)
Esther J.C. Aguigui, Homeland Security Advisor/Acting Administrator, Office of Civil Defense (OCD)
Douglas B. Moylan, Attorney General of Guam

II. **SUMMARY OF TESTIMONY & DISCUSSION**

The Public Hearing was Called-to-Order at 2:00 p.m. Bill No. 191-38 (COR)- AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE

Committee Report Digest- Bill No. 191-38 (COR)

Public Hearing held: Monday, February 9, 2026, 2:00 p.m.

YouTube Link: <https://youtu.be/-dr4O4SwkAw?si=Sv1fgyaVwTc0-iNY>

ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES, was the only item on the agenda.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Håfa Adai. This public hearing is now called to order and the time now is 2:00 p.m. Monday, February 9th, 2026. The hearing is conducted by myself, *Senadot* Telo Taitague, Chairwoman on the Committee on Economic Investments, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Election, and Retirement. And to comply with the Open Government law, notices of this hearing was published on KUAM and the Government of Guam Public Notice Portal on Monday, February 22nd, 2026 and the second notice on Saturday, February 7, 2026. Notices of this hearing were also disseminated to all senators and media via email and is made available on the Guam Legislature's website.

I'd like to thank those who are here today, Senator Shawn Gumataotao, the author of the legislation we're hearing today. Good afternoon, Senator. And I also like to welcome those who are here today and listening whether on YouTube or on the TV channel. Welcome to your Guam legislature. Now, at this time, colleagues, Senator Gumataotao, of course, copies of the legislation and docents received ahead of this hearing, can be accessed through the Google Drive link, which is published on the public hearing notices for this hearing and emailed to you in advance. For the listening public, you can access the Google Drive link on the public hearing notice notices published on the Government of Guam public notice portal at notices.guam.gov or the Guam Legislature's website at guamlegislature.gov. If you need assistance, please feel free to call the legislature at (671) 472-3465.

So, before we begin, I'd like to set some rules of engagement. Please, when you speak, make sure you speak directly into the microphone and for the record, state your name, position, and who you represent. I ask that those who are testifying today to stay seated for any questions my colleagues have and then you'll be excused. If you do need to leave a little bit early, just let me know in advance. I respectfully ask that you conduct ourselves professionally and please respect each other's opinion. Those individuals who do not comply will be asked to be removed and prohibited from further participation. And as I read this legislation, I would like to invite to the table right now to get prepared is Fred Bordallo, Danielle, Esther Aguiqui of course, and Leo Diaz. If you can come to the table and get situated, and I'll continue with explaining the agenda.

So, on the agenda today we have Bill No. 191-38 (COR) introduced by Shawn Gumataotao, "AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES."

The bill that was introduced received a fiscal note on October 10th, 2025, and the Bureau stated that a similar concern was addressed in the 34th Guam legislature through Bill 155-38 introduced in July of 2017, which aimed to prohibit drones and unmanned robots within the airspace of 1,000 ft or certain government facilities, included penalties, but it did not receive a public hearing at that time. So, I'm glad we had a chance now to address it as technology is growing super-fast. It's not going to be drones. It'll probably say something else later, right, that we're going to have to address. So, we also sent to Legal Counsel Bill 191-38 to be reviewed and during its introduction. So, at this time, we've heard no recommendations or changes or amendments at this time. Invitations were sent to the following. The Judiciary of Guam, Office of



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

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the Attorney General, Guam Bar Association, Guam Homeland Security, Guam Police Department, and the Guam Department of Corrections. Okay, and currently, I'd like to recognize the author of Bill 191-38 (COR) for his opening remarks. Senator Gumataotao, you are now recognized.

SENATOR EULOGIO SHAWN GUMATAOTAO: Thank you so much, Madam Chair, and excuse me and thank you for scheduling this public hearing on Bill 191, which I introduced at the request of the Department of Corrections Director. And I appreciate the opportunity to begin our discussion on the bill with these opening remarks.

Madam Chair, Bill 191 prohibits the unauthorized use of unmanned aircraft devices, commonly known as drones over Department of Corrections property and detention facilities managed by the Guam Police Department, the Department of Youth Affairs, and the Judiciary of Guam. The measure proposes to implement a \$500 penalty or six-month imprisonment for first-time violators and stricter jail time for repeat offenders. Madam Chair, according to the Department of Corrections, the unauthorized use of unmanned aircraft devices threatens the security of correctional and detention facilities nationwide. The Department argues that the enactment of legislation prohibiting unlawful use of unmanned aircraft is critical to the safety of DOC employees and the individuals who are entrusted to their care. The technology, if used without the permission of correctional and detention facility officials, has the potential to aid in the smuggling of dangerous contraband, including weapons and illegal drugs to individuals confined within correctional and detention facilities locally and nationally.

Madam Chair, while I recognize the importance of unmanned aircraft to the effective delivery of critical public safety services, particularly for law enforcement searches and during emergency rescue and disaster response operations, as we witnessed during a 2025 islandwide manhunt, which followed a very terrifying incident in my home village of Talo'fo'fo'. It is important for policymakers to restrict the unauthorized use of this technology over DOC's Adult Detention Facility and other detention facilities operated by the Guam Police Department and the Judiciary of Guam. According to the US Department of Justice, the Federal Aviation Administration approved unmanned aircraft flight restrictions over Federal Bureau of Prisons facilities, including high-rise jails, medical referral centers, and medium security facilities that adjoin high security facilities. A total of 109 of the Bureau of Prisons 122 federal facilities were covered by FAA policy as of March of 2020. As I shared following the introduction of Bill 191, this measure does not diminish the value that drones serve as a force multiplier for our public safety and law enforcement agencies. Rather, it ensures that this proven technology is not misused in a way that harms or compromises the sensitive work our hardworking women and men in law enforcement put forward every day to ensure the safety of all the citizens of Guam.

Madam Chair, Bill 191 also builds on the efforts that started as you mentioned in your opening, several years ago during the 34th Guam Legislature, including the introduction of Bill 155, which proposed to prohibit drones in the airspace over certain government of Guam facilities, which the measure at the time described as vulnerable targeted areas. Vulnerable target areas include the Judiciary of Guam, Office of Civil Defense, Guam Homeland Security, Guam Police Department, and Department of Corrections. Bill 155 from the 34th Guam Legislature proposal was offered just weeks before DOC officers discovered an unmanned aircraft or drone near

Committee Report Digest- Bill No. 191-38 (COR)

Public Hearing held: Monday, February 9, 2026, 2:00 p.m.

YouTube Link: <https://youtu.be/-dr4O4SwkAw?si=Sv1fgyaVwTc0-iNY>

one of the prison's housing units while searching the prison's yard and perimeter. Now, I have heard from various law enforcement officers in our community over the last year doing work at the adult correctional facility that over the last year alone, they have witnessed these brazen acts, not once, not twice, multiple times.

Madam Chair, Bill 191 acknowledges that in addition to the movement of contraband over the perimeter fence with no motion detection capability, continued shortage of officers, prison overcrowding, and the lack of privacy within interview areas, DOC in their 2021 Facilities Master Plan identified the movement of contraband onto DOC property through drones as a threat to the safety of employees and those under their watch. Madam Chair, this bill is straightforward. It is necessary and it supports those who sacrifice so very much through their work across our law enforcement agencies to keep their and their and all our families safe. With that, Madam Chair, I look forward to the presentations this afternoon, including amendments that may be needed to help with Bill 191 moving forward in our legislative process. Again, *Si Yu'os ma'ase'* Madam Chair for the time this afternoon.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: You're very welcome, Senator Gumataotao. And currently, I'd like to recognize Danielle from the Judiciary to read her testimony. Also, we're going to, if you don't mind Fred and Esther, because she must leave, we're going to be asking her any questions, Mr. Chair. I mean, Senator Gumataotao. So, Danielle, you may proceed and then just stay there for some questions. Thank you. Okay.

DANIELLE T. ROSETE, ADMINISTRATOR OF THE COURTS, JUDICIARY OF GUAM: Håfa Adai good afternoon. Danielle Rosette, Administrator of the Courts for the Judiciary of Guam. Good afternoon and Håfa Adai Madam Chair and Judiciary Oversight, Senator Telo Taitague. Thank you for the opportunity to provide testimony on Bill No. 191-38 (COR) introduced by Senator Shawn Gumataotao, relative to prohibiting the unauthorized operation of unmanned aircraft over the government of Guam correctional and detention facilities.

We appreciate that the bill includes the Judiciary's facilities as we also provide security to members of the inmate and detainee populations. Extending these protections to Judiciary operated spaces strengthens overall facility security and preserves the safety of court operations. Individuals in custody are regularly present on court premises for hearings, arraignments, and other judicial proceedings. Unauthorized drone activity near court buildings poses risks such as attempts to deliver contraband and potential threats to judicial officers, staff, jurors, and the public.

Because of the nature of the Judiciary's work with inmates and detainees, we fully support the bill's intent to include all relevant Judiciary facilities within its scope. With respect to the penalties established under the bill, the Judiciary recognizes that determining the appropriate level of sanctions for unauthorized drone operations is a policy decision within the purview of the legislative body and we would leave that to your discretion. The Judiciary again thanks the committee for the opportunity to provide testimony and expresses its support for this important public safety measure. And with that, I'll entertain any questions you may have.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you so much, Danielle. You know I just wanted to ask one question because you know it's the oversight looking into the Judiciary and what you can and cannot do. Can something like this be done through resolution or rules and regs within your own, like I said again, jurisdiction at Judiciary to provide what you can and cannot do.



OFFICE OF SENATOR
Telo T. Taitague
CHAIRWOMAN

Committee on Economic Investment, Military Buildup, Regional Relations, Regulatory
Affairs, Technology, Justice, Elections, and Retirement

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DANIELLE T. ROSETE, ADMINISTRATOR OF THE COURTS, JUDICIARY OF GUAM: With respect to?

SENATOR TELO T. TAITAGUE, CHAIRPERSON: On premises.

DANIELLE T. ROSETE, ADMINISTRATOR OF THE COURTS, JUDICIARY OF GUAM: On premises, I mean obviously if any illegal action occurred on premises, we would follow the law enforcement protocol, contact the Guam Police Department, you know, our marshals. Security would provide the assistance necessary when it comes to law enforcement, and we go through the normal process of what would normally happen if there was an incident that occurred on our premises.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: So, let's say, this is such... This is a good bill. I like this bill very much. But can the Judiciary already have rules because you know you're a third branch of government, you know. Sometimes even your procurement, I find out that you do your own procurement. But can you also create rules?

DANIELLE T. ROSETE, ADMINISTRATOR OF THE COURTS, JUDICIARY OF GUAM: So, the Supreme Court through its rule making authority can promulgate rules and regulations with respect to court rules and administration of justice. The Judicial Council as a body can also adopt policies and regulations with respect to personnel and administrative components. Anything, I think a bill of such nature, I don't think that we could on our own decide to say, "Hey, we're going to take action if you decide to fly a drone over, right?" We would look at the trespassing law and see if there was any trespassing violation and then we would go that route, but not in the sense that the intent of this bill explains.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Now, do you have any trespassing laws currently, you know, for individuals coming onto the problem without ...

DANIELLE T. ROSETE, ADMINISTRATOR OF THE COURTS, JUDICIARY OF GUAM: I don't think anything specific to our branch but I think there's in Title 9, I think Chapter 37, there's the trespassing statute.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: A statute there... And are you familiar with the penalties for that or anything?

DANIELLE T. ROSETE, ADMINISTRATOR OF THE COURTS, JUDICIARY OF GUAM: I've not looked at it recently, but yeah.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: So, I do have my staff looking into talking with your clerk, I mean the law library right now to try and find out what those penalties are. So, then this legislation would be needed in order for you to be able to enforce something like this. Even though you do have some

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trespassing laws already in the books. I'm thinking maybe this is on ground versus in air. That's the biggest difference to move forward.

DANIELLE T. ROSETE, ADMINISTRATOR OF THE COURTS, JUDICIARY OF GUAM: Yeah, and specifically because of the advancement of technology. It would mean that, this intended purpose would be for that- the drone activity.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: And if this is included to include your area, the judicial branch or the areas that you want to make sure that drones are not in flight. So, would you be able, you know, under your own I guess budget, be able to put signs up in places to make sure that no drones in this area, this vicinity is allowed- something like that? So, you guys could be able to afford doing something like that, right?

DANIELLE T. ROSETE, ADMINISTRATOR OF THE COURTS, JUDICIARY OF GUAM: Yeah. So I think what would follow if this legislation was passed into law of course is we would, because the Judiciary will be impacted if there's a violation of the law, we would then go back to of course our Judicial Counsel, our Chief Justice and make some recommendations regarding court security and how we would truly enforce this and apply the law to our campus right our facilities both in the Hagåtña campus and of course at the northern court satellite where we also have detainees there. So, we would be able to have to move this law into effect and put those measures in place.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Okay. I actually was going to bring that up to the Chief over at the DOC. But as well, if you can provide this committee with those guidelines that would be very helpful as we move forward on the bill or maybe we can just incorporate into the bill the ability to create your guidelines and rules and regulations and areas and what's required. But if we can get that ahead of time before we even or when we start the market meeting this will be very helpful so we can incorporate it in there. Your ideas would be very helpful.

DANIELLE T. ROSETE, ADMINISTRATOR OF THE COURTS, JUDICIARY OF GUAM: We'll definitely contribute to that.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Okay. And I'm sure you'll work with the Chair on that you know getting this. Okay. But if you can send it to the committee as well, I appreciate it.

DANIELLE T. ROSETE, ADMINISTRATOR OF THE COURTS, JUDICIARY OF GUAM: Will do.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Okay. So, Senator Gumataotao.

SENATOR EULOGIO SHAWN GUMATAOTAO: Thank you, Madam Chair. No Danielle I don't have any other questions. but I'm glad that you mentioned the Northern Court satellite because it does have detention facilities there in some of the work that you also do at the Northern Court but that's I'm glad you mentioned it on the record. That at least this bill would also include the satellite. That's all I wanted to say and thank you again for being with us and thank you again, Madam Chair.

DANIELLE T. ROSETE, ADMINISTRATOR OF THE COURTS, JUDICIARY OF GUAM: Thank you, senators.



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SENATOR TELO T. TAITAGUE, CHAIRPERSON: You're very welcome and thank you. Yeah, you may be excused. And at this time, we're going to continue with those who've signed up for testimony. And Chief Bordallo. You are now recognized, sir.

FRED BORDALLO, DIRECTOR, DEPARTMENT OF CORRECTIONS: Good afternoon, honorable Senator Telo Taitague and Honorable Senator Shawn Gumataotao. First, I appreciate and thank Senator Gumataotao for introducing this legislation.

Buenas and Håfa Adai Honorable Senator Telo Taitague. I'm providing this testimony support in reference to Bill No. 191-38, An Act to Add a New Section 70.460 to Article 4, Chapter 70 Title 9 Guam Code Annotated, Relative to Prohibiting the Unauthorized Operation of Unmanned Aircraft over the Government of Guam Correctional and Detention Facilities. The employees of the Department of Corrections appreciate the attention given to a legislative response to asymmetric security threats that evolve with the use of unmanned aircraft that the Department of Corrections has experienced. Federal law enforcement officials have communicated to us about the potential trends with this technology and informed us about states enacting laws aligned with federal laws. There are counter measures to deter or mitigate such criminal and even potential terrorist acts with the use of unmanned aircraft.

I just want to say that the federal officials I met that came and approached me was the Joint Federal Taskforce with the Federal Bureau of Investigations and they had indicated to me that Guam didn't have any legislation aligned with the federal government and illegal use of restricted airspace for drones. I actually had an opportunity to visit with the federal officials at the US Attorney's office because an FAA Administrator was there and actually described about some of these asymmetric threats, not only just the potential threats with the increational or prison facilities with contraband, but now when you see the war that's happening in Ukraine with Russia, some of these drones can be weaponized and actually be used to destroy buildings and people inside those buildings. So, again, I thank you, Senator Shawn Gumataotao for this legislation, and I stand ready to answer any questions that you would have, and Senator Taitague that you would have.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you so much. I'm so used to calling you chief, but I know you're the Director of DOC, but you'll always be chief to me. Thank you. And at this time, I'd like to recognize Homeland Security, Esther Aguigui. You're now recognized.

ESTHER AGUIGUI, GUAM HOMELAND SECURITY ADVISOR AND ACTING ADMINISTRATOR FOR THE OFFICE OF CIVIL DEFENSE: Thank you, Madam Chair. Håfa Adai Senator Gumataotao. Madam Chair, if the court will permit me, may leave before 3:00 p.m. I have a rehearsal for a tabletop exercise regarding the defense of Guam, and I've got people that will be waiting for me.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: We'll be sure to ask you questions first when we come.

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ESTHER AGUIGUI, GUAM HOMELAND SECURITY ADVISOR AND ACTING ADMINISTRATOR FOR THE OFFICE OF CIVIL DEFENSE: Thank you, ma'am. Håfa Adai Madam Chair and distinguished members of this Committee. I am Esther Aguigui, the Guam Homeland Security Advisor and Acting Administrator for the Office of Civil Defense. I appear before you today to express strong support for Bill No. 191-38. This legislation addresses a real and growing threat. Unmanned aircraft systems, also known as drones, are increasingly being weaponized by criminal networks to breach correctional facility security nationwide. Federal authorities have documented a sharp increase in drone incidents in correctional facilities with reports showing incidents more than doubling in recent years. And these aren't hypothetical scenarios. They're happening now and they're escalating. Here on Guam, we've already experienced this threat firsthand. In 2017, a drone crashed near housing unit Post 5 at the Department of Corrections. And while that incident appeared accidental, it demonstrated how vulnerable our facilities are to aerial intrusion. As Dep Cor Director Bordallo noted in his testimony, federal law enforcement has warned our department about emerging trends and potential terrorist applications of this technology. What's at stake? Drones deliver contrabands such as drugs, weapons, cell phones, even tools for escape directly over prison walls and fences. These deliveries fuel violence between inmates, undermine rehabilitation, compromise officer safety, and enable organized criminal operations from inside detention facilities. The threat is evolving faster than our legal framework. Drones are becoming more sophisticated with longer range, heavier payload capacity, and increasingly autonomous. Meanwhile, correctional staff face a patchwork of legal constraints that limit their ability to respond effectively.

Federal authorities recognize this urgency. Just last month, the Department of Homeland Security established a new program executive office specifically for counter drone technologies backed by a \$150 million investment. And in December of 2025, DHS authorities were expanded to include territorial law enforcement partners and correctional agencies in combating drone threats within their jurisdictions. And more information can be found at the website that I included in my testimony. Madam Chair and Senator Gumataotao, Bill 191-38 is a proactive necessary step. It provides clear statutory authority prohibiting unauthorized drone operations over our correctional facilities. This clarity matters because it strengthens prosecution, deters offenders, and signals that Guam takes the security of its detention facilities seriously. And from a Homeland Security perspective, this bill aligns with our core mission, protecting critical infrastructure and preventing threats before they materialize. Correctional facilities are vulnerable points in our security ecosystem. When their perimeter is compromised, the consequences ripple outward, affecting public safety, law enforcement resources, and community confidence in our justice system. This legislation doesn't restrict legitimate drone use. It protects a specific sensitive airspace where unauthorized flights pose documented security risks. It's a measured response to a documented threat informed by federal guidance and supported by our Department of Corrections operational experience. I urge the Committee's favorable consideration of Bill 191-38. Director Bordallo and his team at DOC confront these asymmetric security challenges every day. This bill provides them and all of us in public safety with an essential legal tool to protect our facilities, our personnel, and ultimately our community. *Si Yu'os ma'åse'* and thank you for your attention to this critical security matter. I'm happy to answer any questions.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: *Si Yu'os ma'åse'* and at this time, I'd like to also recognize here to testify is Charlie Hermosa. Please state your name for the record and everything under the sky that you do which is of course drone expertise. You are recognized, sir.

CHARLIE HERMOSA, CEO, BELLA WINGS AVIATION: My name is Charlie Hermosa. I am the CEO of Bella Wings Aviation and we're a full drone company as everybody knows. Madam Chair, thank you so much for allowing me the time to present my thoughts about the bill. Senator Shawn Gumataotao, thank you again. I know we were trying to connect and discuss a few issues. I did have a statement prepared.



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Unfortunately, my computer was used for streaming. We had a little issue earlier this morning with streaming the game. So, I'm going to have to go on with my thought process as far as what I wrote, Madam Chair. Good afternoon and once again my background is in drone technology- UAS unmanned technology. But most importantly when we talk about unmanned technology you have to look at it from the FAA perspective, that it's an aircraft. So, one of the things that we've been doing across the island is doing outreach programs to not only organizations that are in the federal or on the legal side, law enforcement side, but also the public, so that they understand the rules and regulations of safely flying a drone. Our biggest concern is making sure that everybody that has a drone in the air understands that it's an aircraft. We've shown videos where drones have taken down helicopters, fixed-wing assets; they're dangerous if they don't. So, it's one thing crashing into structures but this could also have a huge detriment when it comes to the airspace.

Saying that it's an aircraft, if you bring an aircraft down, whether you throw a rock, whether you shoot it down or throw a net, it's a federal offense. And that's one of the things that we're trying to get the public to understand- that you just don't bring down a drone because under the FAA guidelines, it's an aircraft. You just bring down an aircraft if you bring it down with a slingshot, a firearm, or a net. In the sense of what the bill is trying to put forward, I completely agree that we need laws that would allow the different jurisdictions to control drone flights over certain areas. My biggest concern is that because we're such a small island, and when you look at the five-mile radius just around the airport, you know, it covers almost a good portion of the island. So, for those folks that need to use drones for the real estate market, for recreational activities, they all understand the laws and processes that need to be taken into account, but they also understand that there's a good portion of the island today that we currently can't fly. You need special authorization by the FAA. Now, when it comes to correctional departments, when it comes to federal buildings, I believe again that we need to ensure that we have protection of unwarranted flights over these facilities. But we need to ensure that the legality of putting a placard on a wall that says you can't fly over is not going to stop a drone from flying over.

And the Director did point out that we have business partners in Ukraine that we work with. I have personally flown out to Turkey and worked with their kinetic and non-kinetic type of technologies that they have. Their non-kinetic technology in Turkey is placed around all major infrastructures, airports, seaports, power, anything related with power, anything related with water and the non-kinetic technology basically takes control of the drone, and creates this 360 shield that doesn't allow, it's called spoofing. So, it pretty much takes control of the drone and flies it away without having it crash. We do have kinetic which the military has and that means they zap you right out of the sky and it falls straight down to the ground- that's kinetic. So, my intent here is to just ensure that we don't overly put restrictions because we want to be able to control these flights.

But at the same time, we should be looking at technology that allows these different facilities to control the airspace in a sense of a kinetic non-kinetic type environment; sort of a defense type posture. And finally, today I would ask you if we can take a deep dive because we are discussing putting restrictions and we, unfortunately on the local government side, don't have any of those technologies. I mean, they're flying the drones right now on the GPD, you know, and that's great- they're getting drones. But for example, we have long range drones. We have drones that can go 200 plus miles. We have drones that can carry 30 lbs- 40 lbs. We fly autonomously. We have one-way drones. We have all this arsenal, right? I mean, we don't do it here on Guam, but we would

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like to bridge that gap so that we can have this outreach with the jurisdiction so that they understand what it is that they need before we put a law into place.

So, I will leave it my remarks in that end saying that we would like to create the bridge between the private sector and possibly the government, work with the different entities; GPD, GFD, Customs, Corrections, and go through the programs that are in place that could potentially help them accomplish the mission, which is not to bring in contraband via airspace. Whether it's a helicopter, whether it's a drone, that is ultimately what they want- is to make sure that no illegal activities happen above in the airspace. So, with that, I'll conclude with my remarks. Thank you.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you so much. I really don't have a whole lot of questions for Esther and I know you have to go but I get you to at least three o'clock, right? Okay. So, there's not a whole lot. I mean, your testimony was thorough. So it's just a matter of working together. But of course, DOC, Fred, do you know of any laws currently right now that actually have any trespassing penalties or fines? Or if you're in the vicinity? Or if not trespassing, do you have any penalties and fines or even jail time for anybody who brings in contraband into DOC? Like let's say for instance, just cigarettes. We're not talking about the heavy stuff but just something as simple as a pack of cigarettes. They hid it. They didn't want you to know that they brought it and they brought it in. What is the penalty and fines for that?

FRED BORDALLO, DIRECTOR, DEPARTMENT OF CORRECTIONS: Offhand I don't know what the fines or penalty is. But they have on the current law, you have what is defined as major contraband. Cigarettes that are brought in, there's been some recent an inmate caught with you know a pack of cigarettes, right? And tobacco is not allowed. It's a contraband in the Department of Corrections. That would be a misdemeanor. So, what we've been doing and we had the cooperation with Chief Steve Ignacio, the Guam Police Department because apparently sometimes there was the discussion about, 'Well that's not major contraband' and we'll provide you an area for the evidence facility they have in Bello Road to put that confiscated contraband. The point is I met with Chief Steve Ignacio. It's a crime. It's a misdemeanor. It should be in force, right? And I always make copies of the critical incident report where a pack of cigarettes is found as contraband. And we make a copy with the Office of the Attorney General so they're in the loop also. So, someone should be held accountable and prosecuted to the full extent of the law even if it's a misdemeanor. And because sometimes also there's a risk that you don't know whether in that pack of cigarettes it's laced with fentanyl or laced with PCP. Or in prisons and correctional facilities it is used for bartering. So, they don't sneak in currency or money into the prisons or jails but that pack of cigarettes may have been the payment for one inmate to use a shank and shank another inmate. It could have been, no matter how small it is. You asked the question about trespassing or criminal trespassing, and offhand to my knowledge a lot of the crimes start with unlawful entry and then from unlawful entry the criminal trespassing, then burglary. That's how it goes.

Now individuals who, and I think I had this discussion one time with the Civil Service Commission about our Parole Services Division- when you go to Hagåtña, the old central precinct there, there's a sign there that says you can't enter here. You have to press like the buzz, you know, the button there, to let the parole officer come and open the door. Should that person not have buzzed the door and broken through, that's burglary. If the door was open, but they went in and they went into the offices and roamed around where our parole officers, you know, they carried their firearms and they're in an area where it's restricted, that's an unlawful entry also. And the same thing too is anyone coming into the Department of Corrections, we have signs about promotion of prison contraband up there. But we have our lock gates and everything and we'll have signs that say, "restricted entry." and "this is a law enforcement sensitive facility." If we can't charge them for unlawful entry, we'll also



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charge them for obstructing government operations because they're certainly disrupting the lawful, law enforcement operations of our facility.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Yeah, in fact, there's really nothing in the law when it comes to trespassing. And when you think of these drones, you know, it doesn't have to be a human body anymore. It could be a robot. And now we're seeing drones entering and trespassing into airspace or land above that. So, I'm looking into that right now. In fact, legislation to create, to define trespassing, and what are the fines with that. And, you know, you mentioned earlier, Charlie, that of course, you know, thank you so much for taking my call and coming down here because when it comes to drones, I know you're the person that can shed some light on it. And I do have a question with regards to what you mentioned earlier. And this might be very helpful for Corrections if they're given that ability to take down drones. Now you said in your statement, *shooting out of the sky*. So how does that actually work? If you see a drone in the area, is there a certain kind of ray gun or something that can disable the electricity in the thing to take it down?

CHARLIE HERMOSA, CEO, BELLA WINGS AVIATION: Yeah. I mean, you're going on the right path Senator. So, basically the non-kinetic there's different ways. There are radar systems that can actually spoof the drones. And basically, what that means is we, on the opposite side, would have a command center that once we detect a drone coming in on the radar, we would actually take command of it. Whoever's flying it on the other side would lose control of it. So that way we can safely land it. It's not just dropped off on top of somebody's house or, you know, close to the park. We can take control of it. We land it and then we investigate. And that's the non-kinetic. The kinetic, there's several different ways now. There's actually, you know, something that looks like a firearm actually, but it's actually a laser system that actually disarms the drone. You have a net shooting system. I mean, there's multiple ways to be able to take down the drone kinetically. But I feel that the non-kinetic environment is probably safer for us because we're so close on the island with different buildings around the facilities. That would allow us to be able to manage an incoming drone or drones, a swarm drone. That's the other part, right? I mean, everybody sees the drone light shows that we do. You know, we send up a 100 plus drones in the air and we control it with one computer. You can just imagine if we wanted to do some serious damage. If we want to send all those drones to a specific site.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: So, not using that ray gun. What's it called?

CHARLIE HERMOSA, CEO, BELLA WINGS AVIATION: It's a kinetic.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Kinetic. And how much does something like that cost?

CHARLIE HERMOSA, CEO, BELLA WINGS AVIATION: So, you know, it's just like a computer. You know, the price of it is coming down significantly because there's other vendors. Before, the race was to get all the drones up in the air. Now, the race is to get them down. So, I would say that the price range probably is between, you know, \$30,000 to \$80,000 per system, depending on the systems that you would need. If it's a radar, for example, the radar system that we looked at in Turkey, that was ranging closer to \$200,000. But that was a mobile radar. It was very sophisticated.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Covers more ground space, too?

CHARLIE HERMOSA, CEO, BELLA WINGS AVIATION: Yeah.

SENATOR TELO T. TAITAGUE: Versus DOC, if they needed something, that \$80,000 one would be a lot more conducive?

CHARLIE HERMOSA, CEO, BELLA WINGS AVIATION: Right, and somebody would have to alert them, right? So, somebody would have say, I think we see a drone in the air and then they would have to deploy the folks that are in charge of doing that. So, a little different.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: And then that kinetics can actually read drones that are coming in at a low level. I mean, first chief, how tall are the fences over at DOC?

FRED BORDALLO, DIRECTOR, DEPARTMENT OF CORRECTIONS: Those fences are about 20 ft high.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: 20 ft high. So, drones would have to at least go up to that height and they can be detected. But once they get above the fence, they can drop, you know, drop to a lower range and they still kinetically can be read and seen. And that makes it a lot easier to be able to enforce this legislation because then you can actually kind of pinpoint who's operating it, where it's coming from, and do your investigation to actually find the perpetrator to be able to, you know, put these fines or whether it's jail time, a misdemeanor or like that.

CHARLIE HERMOSA, CEO, BELLA WINGS AVIATION: And that's probably one of the most important, the most critical thing is being able to investigate and see who's flying it. But unfortunately, what I will tell you is that for example I can have a drone right now in an island nation like Palau and FSM and I can launch it from here remotely. So, the technology has been really, really advanced. So that that's why I just want to make sure that the law goes in hand with the technology that I feel needs to be put in place in order to prevent these incidents from happening because I would say that right now Corrections doesn't have, other than the ears that they have, to be able to say there's an inbound drone coming in. I don't know Director, if you do have the capability to recognize.

FRED BORDALLO, DIRECTOR, DEPARTMENT OF CORRECTIONS: No, no, we don't at the moment. We just have observations.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Yeah, it's about manning DOC with what they need as well as Judiciary you know asking us to do the same thing at Judiciary. So, that being said, then you know it is going faster I mean like you said I mean now there are actually underwater drones you know we're not just talking about sky but underwater so they're really coming out as fast as you know the next day a new a new type of mechanism or robot that's going to be able to infiltrate pretty soon. It's going to be something new that that we won't know how to deal with it if we don't get on top of this one right now. And this legislation is a good start. So, I'm looking in as far as laws that would actually, you know, have real substance, you know, to not just a \$500 fine. Anybody who has a drone or is doing something like that, I'm pretty sure \$500 is the drop in the bucket.



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FRED BORDALLO, DIRECTOR, DEPARTMENT OF CORRECTIONS: Senator, I just wanted to mention, you know, because when I used to be in narcotics just to get permission to get a Judge's order to sign to surveillance because drones were normally traditionally before used for surveillance, right? So, I would need an order from a Judge. There's always an expectation of privacy on what we're attempting to conduct, surveillance, especially for narcotics operations. And then of course in the context of what you said, trespassing, you know, a drone being used to come in not to drop contraband, not to be weaponized, but just to spy and look at and go into an area where people are undressed, the inmates are undressed and or the privacy of individuals, right, in homes. If they come into a neighborhood and they're hovering around our home, where we feel we have an expectation of privacy, there could be some criminal or civil liabilities to that.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Absolutely. And my last thing is that, you know, because of this drone situation and actually I've been doing some studying on drones, which I'm happy to share with you. I have a conference coming up on cyber security as well as drones that is going to happen in Hawaii that I'm looking forward to attending. And you know what? No media is involved. I mean, not involved, allowed in. I definitely got to go to that one and see what they're saying. But I found out, my staff member and I did a little investigating ourselves. We actually went online and found an app that actually gives you a permit to fly the drones. It's as simple as that. You go on, you get that app, you sign up, and it shows you the no-fly zones, which is very minimal on Guam- very, very minimal. And then you say, "Okay, this is the area that I would like to fly over." So, we went ahead and decided to do the Mangilao area and we actually... So, you press, you know, send and put all that.

We actually got a permit online to fly the drone over DOC with no problem. Isn't that ironic? So, this is something we definitely have to address on a federal level. Like you said, you were talking with the FCC that was, you know, the FAA. I mean the FAA was there and we got to talk to them about that; "Hey, we need to get these apps that you're putting out there and comply with the Guam law." And saying, "Okay, no, there is a strict no-fly zone over DOC. There's a strict no-fly zone over the Judicial." But currently, right now, we got a permit. We found some areas in Naval Station; we can get permits and fly over Naval Station. That's the military.

CHARLIE HERMOSA, CEO, BELLA WINGS AVIATION: I mean, yes Senator. So, we have authorization to fly over the airport. But you know, that's going through a process, you know, authorization process through the FAA. We could easily put NOTAMS where it would depict areas for short-term periods. For example, when the President ever comes to town, there's a lot of restrictions put on the airspace up north. And everybody understands that you log into that app and you see where you can and cannot fly. But it still doesn't prohibit you. It doesn't stop you from flying. It just alerts you of the fact that if you do fly, you're violating a law. So, it doesn't physically stop you from doing anything. So, you can get the permit but you can still fly. So that's where we just want to make sure that the law is kind of in hand with the mission of what the Corrections is trying to accomplish.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Absolutely. And that means that we need to get a hold of the FAA and we need to... You know, especially that app that's going on. That was amazing. So, I was very shocked to see that happen. But other than that, I have no more questions to ask. I'm going to turn it over to the

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author who can ask a question as well as you're closing as well. So, Senator Gumataotao, you are now recognized.

SENATOR EULOGIO SHAWN GUMATAOTAO: Yes. Thank you, Madam Chair. And let me just ask this to Esther before she must go. So, I'll ask you first a question, but we'll excuse you and then I can ask the other questions for the other parts of the panel if that's okay. Recognizing that a reference to drones in Guam law, specifically 12 GCA Section 58104(s)(1) defines commercial drones as unmanned aerial vehicles or unmanned aircraft systems which can be flown remotely controlled or fly autonomously through software controlled flight plans in their embedded systems, working in conjunction with onboard sensors and GPS; is it necessary from a Homeland Security point of view, is it necessary to adjust the definition in either Bill 191 or current law for consistency purposes?

ESTHER AGUIGUI, GUAM HOMELAND SECURITY ADVISOR AND ACTING ADMINISTRATOR FOR THE OFFICE OF CIVIL DEFENSE: Thank you, Senator, for that question. You know, we're definitely going to lean on your guidance for that, of course, with the subject matter experts at the table to determine what would be the best for the people of Guam. But the fact that there is a law in place just speaks volumes about how we need to pay very close attention to this new development of technology. I realize that, you know, we've entered a new frontier of air dominance and air superiority and with drones, it brings that to a whole new level. So, it's difficult to keep up with technology and with the times. So, Senator, you know, we'll definitely work with this Committee and whatever else we need to do to ensure that the people of Guam are certainly safe with the use of drones.

SENATOR EULOGIO SHAWN GUMATAOTAO: All right. Thank you, Esther. And that was my only question, Madam Chair, for Esther. So, if you want to excuse her, it'll be okay.

SENATOR TELO T. TAITAGUE, CHAIRPERSON: Thank you so much, Esther and we will be in touch, especially when we do any kind of changes to the bill that we can bypass, take it to you to look at before we send it to the Committee on Rules. Thank you so much.

ESTHER AGUIGUI, GUAM HOMELAND SECURITY ADVISOR AND ACTING ADMINISTRATOR FOR THE OFFICE OF CIVIL DEFENSE: Thank you Madam Chair, and sir, for the privilege.

SENATOR EULOGIO SHAWN GUMATAOTAO: Thank you again. My next question I'll just go repeat the question for the panel and this is probably for Charlie. Again, recognizing that a reference to drones in Guam law specifically 12GCA Section 58104(s)(1) defines commercial drones as Unmanned Aerial Vehicles (UAV) or Unmanned Aircraft Systems (UAS), which can be flown remotely controlled or fly autonomously through software controlled flight plans in their embedded systems, working in conjunction with onboard sensors and GPS; is it necessary to adjust the definition in either Bill 191 or the current law for consistency purposes?

CHARLIE HERMOSA, CEO, BELLA WINGS AVIATION: At this point, no.

SENATOR EULOGIO SHAWN GUMATAOTAO: Okay. For the benefit of policy makers and those who are following today's discussion on Bill 191, was the Department of Corrections able- you might have to just think about this one for a second Chief, was DOC able to determine the owner and operator of the drone that was found near Post 5 at the Mangilao facility in the year 2017? And what information is available to confirm whether the device was used for criminal purposes? So, either from your former role at GPD or maybe historical reference at DOC.



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FRED BORDALLO, DIRECTOR, DEPARTMENT OF CORRECTIONS: Yes. I wasn't the Chief of Police in 2017. But I just assume that if they got that as a police report and the Guam police has that investigation, that they would collaborate with federal authorities to try and get the identification of that drone that they caught in post five.

SENATOR EULOGIO SHAWN GUMATAOTAO: And so, what policies have been implemented internally at DOC in response perhaps to the 2017 incident? And have there been any additional cases involving unauthorized drones at DOC's Mangilao or Hagåtña facilities in your time as the DOC?

FRED BORDALLO, DIRECTOR, DEPARTMENT OF CORRECTIONS: Since my time at DOC in 2023 in August, we've had one where there was a drone found on the perimeter area. This was maybe about 2024. We obtained a Guam Police Department case number for it and the Guam Police Department has that in investigation and it's sort of within the same time frame where federal officials have met with me and encouraged us talk to your lawmakers and see whether you could get a legislation in place for the use of drones and that technology which you've certainly done, Senator. I appreciate that.

SENATOR EULOGIO SHAWN GUMATAOTAO: All right. Thank you so much. And maybe one of the two of you might be able to respond to this. But recognizing that a Guam resident was sentenced on September 11th, 2025 in the US District Court of Guam to two months home confinement for a violation of National Defense Airspace, what collaboration, if any, has either DOC or the private sector engaged in with federal law enforcement, to help investigate any reported sensitive footage of either DOC facilities or other critical infrastructure that may have been published on different media platforms without DOC's or the infrastructure property owners knowledge or approval?

CHARLIE HERMOSA, CEO, BELLA WINGS AVIATION: So, one of the things that we do is we have a very big UAS group on the island. We have a lot more citizens who have an actual FAA license that are authorized to fly commercially. Which is a very important thing. And within that group, we will notice and you know we take it upon ourselves to ensure that if we look at any pictures, any videos and we see that there's some illegal actions being performed we'll go out to the group and ask, "Do you know anybody who's doing this?" Because as a group, we want to make sure, (1) that everybody's flying safely and (2) that the public understands and they're not afraid of seeing drones in the sky because we use them for our business. We use them to take pictures for marketing. We use them for real estate. We use them for construction. So, we want to be able to ensure that we collaborate with the community to ensure that the drones that you see in the air are safe. GPA has a drone program now and you've seen the notices that they put out saying, "Hey, listen, by the way, we're going to be in Sinajaña this weekend. There's going to be drones in the air." And those are the types of outreaches that we need to continue to do. So, we go out, we personally go out and do our own little detective work on ensuring that we identify who's posting these pictures and videos, and we will try to reach out to them and to say either you're in violation, you need to stop. Or you know, in certain cases they've come back and said, "You know what, we had no idea." You know, obviously we'll take it for what it's worth, you know, on

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them not knowing. And, you know, ignorance to the FAA is not an excuse. They will tell you right off the bat, number one, you know, some of the laws are very vague, but they want you to understand and make the best possible decision. And so, from a safety requirement, if you do something unsafe, that's on you. And number two, if you violate one of the laws, it's on you as well. So, you not knowing that you could not fly over, you know, Camp Blaz is no excuse is not, you know, being ignorant.

SENATOR EULOGIO SHAWN GUMATAOTAO: Got you. Chief?

FRED BORDALLO, DIRECTOR, DEPARTMENT OF CORRECTIONS: When I established the Strategic Threat Intelligence Unit for the Department of Corrections, we shared and I shared this when I was at that meeting with that FAA who came over, the number of federal officials that were there, that any sort of critical incident that we have; crimes that are taking place at Department of Corrections, including that drone that had that was found in our perimeter, that we share that information with the Marianas Regional Fusion Center and we also share it with the Office of the Attorney General of Guam. I'm assuming because we send those, my STIU intelligence is sharing with the Office of Attorney General, that they collaborate with the US Attorney so that there's coordination for any kind of prosecution that could take place either at the federal level or the local level. If this law Senator that you're introducing gets passed, I'm sure that same collaboration is going to take place with the local Guam Attorney General's office and the federal US Attorney that see this technology is a threat in terms of the security that can be compromised when they go over our facilities.

CHARLIE HERMOSA, CEO, BELLA WINGS AVIATION: And may I also add so one of the one of the laws that went into place, federal laws that went into play last year as well, is the Remote ID, remote identification. So basically before you know if the federal government wanted to find out who was flying it there was a little bit of investigating but now every drone over a certain weight needs to have a Remote ID. And basically, that is almost like your license plate. So, and for you to fly in any airspace you need to have that Remote ID. If you do not have a license plate, *per se*, on these drones now, you're in violation of the new law that was finally implemented last year. And so, if it's a drone that already has this Remote ID, you're good to go. If it's what they call *outside the market* Remote ID that you place on the drone to be in, you know, not violating the law, there's only certain areas and certain specifications on how you can fly that drone. So, the Remote ID- the FAA does have a way to be able for you to identify who's flying it because if you can identify their Remote ID, they can look it up into the site and say, "Oh, this is Senator Shawn Gumataotao's. It says right here, his address, his phone number, and everything else." So, there is a way to be able to identify. But again, the folks that are violating the law may not be following the law and may not have a Remote ID.

SENATOR EULOGIO SHAWN GUMATAOTAO: And it's a great point because as a person who is probably more afraid of violating the law, I spent more time investing into the economy to those drone operators who are actually following the law, or you anticipate that they are, so that when you do either pay for a service to take video or footage over facilities, I have spent my share of money to do that in my small business prior to coming here more fearful of the violation of federal law especially in and around the airport or any of our Department of War facilities. But again, I thank you because I think much of what even the Chair had mentioned, we have people who are trying to use drones correctly. But as the Chief has experienced, there are folks who are bad actors and this law is to prevent it because right now the bad guy is not going to go down to the FAA and say, "Give me a permit." They're going to try to find every way to circumvent the law. And again, this is to try to encourage that no activities over our DOC or others will be had.

CHARLIE HERMOSA, CEO, BELLA WINGS AVIATION: Right, and unfortunately, the law doesn't prohibit these drones from actually physically taking off, right? It's just the means to be able to have some



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control. And the other aspect is, you're right, you know, these bad actors nowadays, they're using drones to scope out backyards. You know, it's unbelievable. And I mean, that's what we sort of have to target. But we have to be able to balance out the law with, you know, putting all these major restrictions on the drone industry, right? For us to be able to ensure that we don't get so constrained on being able to fly the way we're doing today.

SENATOR EULOGIO SHAWN GUMATAOTAO: All right. Thank you so much, Charlie. That was my final question, ma'am. Do you want me to go to my closing or should you have anything else? All right. Thank you, Madam Chair. Thanks to the panel for being with us. And again, I want to thank you Madam Chair for conducting this public hearing on Bill 191. And my challenge to our colleagues is that obviously we have ourselves here but others that are not in attendance or are not a member of the Committee on justice, I would ask that my colleagues provide input in the coming days as outlined in our rules back to this Committee. I would ask them to send an email to senatortelot@gmail.com with your input and recommended changes to make Bill 191 better, as many of my colleagues have made it a point to say on the floor in recent sessions and with other policies that we have addressed here since the start of our term in the 38th Guam Legislature. I ask my colleagues to please help make the bill better at this point in the process. While again fellow colleagues, you might have a right to change this policy on the floor across the hall- I urge diligence and respect for our process that started here in this body in 1951. For the record, ideas to change any part of this bill works in our process in the Guam legislature. Again, colleagues, your thoughts that you are against this bill is important, too. Thank you in advance for your support of the markup process of Bill 191. Once again, that is our job and that's what we are elected to do here in the Guam Legislature.

Madam Chair, if approved, Bill 191 makes clear that unauthorized drone activity in and above our correctional and detention facilities threatens public safety. It aids the movement of illegal contraband into these facilities and it places an additional and unnecessary burden on the Department's limited number of personnel who do their very best to mitigate threats at a time when DOC's population continues to increase, and as its facilities deteriorate faster than leadership can get repairs done, and the development of a new prison facility to be built. Correctional staff are tasked with identifying and responding to drones while they must overcome technology that is quickly gaining enhanced abilities to deliver contraband and avoid detection. Advances in drone technology have made detection and mitigation more and more challenging with each passing day. To reduce contraband that enters by drone, a facility must be able to detect the drone and counter it by legal methods. That is what Bill 191 does. Direct physical interaction, that is control, capture or destruction with a drone, presents specific legal risks, to the public safety agencies, specifically the Department of Corrections and the men and women that may be incarcerated there, as well as we heard today, our friends at our sister branch at the Judiciary of Guam across their two facilities that have detention facilities. For these reasons, Madam Chair, I believe that Bill 191 will help us take a small but very important step forward in our collective efforts to ensure the safety of our DOC employees and those who are under their watch and care. Madam Chair, I appreciate the opportunity in advance to work with your Committee on Justice during the markup stage as we move Bill 191 through the legislative process. And again, I thank you. I thank my colleagues and stakeholders that were here today for your attendance and participation in today's public hearing. Thank you again.

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SENATOR TELO T. TAITAGUE, CHAIRPERSON: You're very welcome, Senator Gumataotao. And you know, I invite every single senator. You know, I don't just limit it to my Committee members. Whenever I have a markup meeting, an invitation is sent to every single senator to come and participate. And I welcome them with open arms, because like Senator Gumataotao said, we try and get this bill as clean as possible, and I'd like to think that it is a reflection that no other senator is here because they know when the bill comes to my Committee, I do my due diligence.

I know that the Attorney General is not here and I really would like him to chime in on any comments that he has or recommendations which I will continue to reach out to him until I get some kind of testimony moving forward, because it's very important. So, we will definitely do our due diligence and I like the comment that you made Charlie. You know, ignorance is not an excuse. Absolutely right. That's why it's so important for outreach programs. It's so important that even us as a legislature to ensure that information on when public hearings are coming about or when the law has been changed, that the public is take takes note of this and we do that through outreach and finding the best way to reach the public to notify them, so there is no excuse like you said earlier.

So, that being said, I want to first thank you gentlemen for being here today to testify. And if there's no further questions, that Bill 191-38 (COR) has been duly heard. Now my office will continue to receive written testimony on today's hearing which can be mailed to my office at 238 Archbishop Floor Street Suite 407 of the DNA building in Hagåtña. You can also send your testimony to my office. Charlie, I know that if you can find it in that streaming situation, I'd love to get your written testimony for the record and you can send that to senatortelot@gmail.com.

So, thank you again for your participation and create a great day. This bill has been heard. The time now is 3:07 p.m. *Si Yu'os ma'åse'.*

Public Hearing Adjourned at: 3:07 p.m.

III. FINDINGS & RECOMMENDATIONS

The Committee received testimony from the Judiciary of Guam, the Department of Corrections, Guam Homeland Security/Office of Civil Defense, the Office of the Attorney General, and private sector drone expert Charlie Hermosa.

Testimony generally expressed support for the intent of Bill No. 191-38 (COR) to prohibit the unauthorized operation of unmanned aircraft systems over correctional and detention facilities on Guam.

- The Department of Corrections testified that unmanned aircraft pose a growing asymmetric security threat, particularly due to their ability to bypass physical security measures and deliver contraband into correctional facilities. DOC confirmed that drone incidents have occurred near the Mangilao facility and emphasized the need for clear statutory authority to deter and prosecute individuals using drones to compromise facility security.
- The Judiciary of Guam supported the inclusion of court facilities within the bill, noting that individuals in custody are regularly present at court locations and that unauthorized drone



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activity near judicial facilities could threaten court operations, judicial officers, staff, jurors, and the public.

- Guam Homeland Security testified that drone incidents involving correctional facilities are increasing nationwide and that drones are increasingly used to deliver contraband such as drugs, weapons, and communication devices into detention facilities. Homeland Security noted that the legislation would provide necessary statutory clarity to deter offenders and strengthen enforcement efforts.
- Charlie Hermosa, Co-Founder of Bella Wings Aviation, a private sector drone operator, expressed support for protecting sensitive facilities while cautioning that restrictions should be carefully balanced with legitimate commercial and recreational drone operations. Testimony also encouraged collaboration with federal aviation authorities and consideration of emerging counter-drone technologies to support enforcement efforts.
- The Office of the Attorney General also expressed support for the measure, emphasizing that the unauthorized use of drones exacerbates an existing contraband problem within Guam's correction system, including the entry of illegal drugs, and other paraphernalia that enable criminal activity from inside the facilities. The Attorney General testified that drones enable offenders to bypass prison security and deliver contraband into correctional facilities, placing correctional officers at risk and undermining institutional safety. The Attorney General supported the bill but suggested that the proposed penalties be strengthened, recommending an increased fine of \$1000, which is the maximum fine for a misdemeanor offense pursuant to 9 GCA § 80.50, and that funds be payable to the operational fund of the detention facility.

The Committee and sponsor reviewed this recommendation, and the sponsor proffered an amendment to increase the fine to not less than \$1000, and that such fines be made payable to the Corrections Revolving Fund, pursuant to 9 GCA § 90.49, to support authorized expenditures

including overtime, related personnel costs, and the Department of Corrections Reservists.

The Committee on Economic Investment, Military Buildup, Regional Relations, Technology, Regulatory Affairs, Justice, Elections, and Retirement hereby reports our **Bill No. 191-38 (COR)- As Amended by the Committee- Introduced by Eulogio Shawn Gumataotao- AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES,** with the recommendation TO REPORT OUT ONLY.

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 191-38 (COR)

Introduced by:

Eulogio Shawn Gumataotao 

AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITIES.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. *I Liheslaturan Guåhan* finds that the Department of Corrections (DOC) requested the Committee on Public Safety, Emergency Management, and Guam National Guard to introduce legislation drafted by the department, relative to the operation of unmanned aircraft, commonly known as “drones”, over correctional and detention facilities. According to DOC, unmanned aircraft threaten the security of correctional and detention facilities nationwide, with the use of technology to smuggle dangerous contraband including weapons and illegal drugs to individuals confined within correctional and detention facilities. The department argues the enactment of legislation prohibiting unlawful use of unmanned aircraft is critical to the safety of DOC personnel and the inmates entrusted to their care.

I Liheslatura further finds that Bill No. 155-34 (LS) introduced in July 2017 proposed restricting drones and unmanned robots in the airspace over certain government of Guam facilities which the bill described as vulnerable targeted areas. The facilities included the Ricardo J. Bordallo Governor's Complex, Government

1 House, Guam Congress Building, Judiciary of Guam, Office of Civil Defense, Guam
2 Homeland Security, Guam Police Department, Department of Corrections,
3 Department of Youth Affairs, and Guam Memorial Hospital Authority. Bill No. 155-
4 34 (LS) was introduced just weeks before DOC officers discovered an unmanned
5 aircraft or drone near one of the prison's housing units while searching the prison's
6 yard and perimeter.

7 Consistent with DOC's request, *I Liheslaturan Guahan* intends to establish
8 public policy restricting the use of unauthorized unmanned aircraft over its facilities,
9 and to extend the provisions of this Act to detention or similar facilities operated by
10 other law enforcement departments and agencies of the government of Guam
11 including, but not limited to, the Department of Youth Affairs, Guam Police
12 Department, and the Judiciary of Guam.

13 **Section 2.** A new § 70.460 is *added* to Article 4 of Chapter 70, Title 9, Guam
14 Code Annotated, to read as follows:

15 **“§ 70.460. Operation of Unmanned Aircraft Over Correctional or**
16 **Detention Facility.**

17 **(a) Definitions.**

18 **(1) “Contraband” means any item not provided by or authorized by the**
19 **operator of a correctional facility or detention facility;**

20 **(2) “Correctional Facility” means a confinement facility at a prison**
21 **operated by the Department of Corrections for the incarceration of convicted**
22 **inmates;**

23 **(3) “Detention Facility” means a facility operated by the Department**
24 **of Corrections for confinement of pretrial inmates, a facility operated by the**
25 **Department of Youth Affairs for the confinement of juvenile offenders, a jail**
26 **operated by the Guam Police Department for the confinement of persons**
27 **arrested and/or are under criminal investigation, or a jail or similar holding**

1 facility for inmates and detainees operated by the Judiciary of Guam or other
2 law enforcement entity of the government of Guam.

3 (4) “Unmanned Aircraft” means an unmanned aerial vehicle (UAV) or
4 unmanned aircraft system (UAS), which can be flown, remotely-controlled,
5 or fly autonomously through software-controlled flight plans in their
6 embedded systems, working in conjunction with onboard sensors and GPS.

7 (b) Unlawful Use of Unmanned Aircraft. A person commits an offense of
8 unlawful use of an unmanned aircraft, if the person intentionally or knowingly:

9 (1) operates an unmanned aircraft over a correctional facility or
10 detention facility and the unmanned aircraft in not higher than 400 feet above
11 ground level;

12 (2) allows an unmanned aircraft to make contact with a correctional
13 facility or detention facility, including any person or object on the premises
14 of or within the facility; or

15 (3) allows an unmanned aircraft to come within a distance of a
16 correctional facility of or within the facility that is close enough to interfere
17 with the operations of or cause a disturbance to the facility.

18 (c) Exemptions. This section does not apply to conduct described by
19 Subsection (b) that is committed by:

20 (1) the Federal government or the government of Guam;

21 (2) a person under contract with or otherwise acting under the direction
22 or on behalf of the Federal government or the government of Guam;

23 (3) a person who has the prior written consent of the correctional
24 facility or detention facility;

25 (4) a law enforcement agency recognized in the Peace Officer
26 Standards and Training statute, 17 GCA Chapter 51; or

1 (5) a person who has the prior written consent of the law enforcement
2 agency authorized by this section.

3 (d) Offense Remedies. Whoever commits an offense of unlawful use of an
4 unmanned aircraft as provided in this section is guilty of a misdemeanor and shall
5 be fined not more than five hundred dollars (\$500.00), or imprisoned for not more
6 than six (6) months, except that the offense is:

7 (1) a felony if the actor has previously been convicted under this
8 section; or

9 (2) a felony if, during the commission of the offense, the actor used
10 the unmanned aircraft to:

11 (A) provide contraband to a person in custody of the
12 correctional facility or detention facility; or

13 (B) otherwise introduces contraband into the correctional
14 facility or detention facility.”

15 **Section 3. Effective Date.** This Act shall become effective upon
16 enactment.

I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 191-38 (COR)

As Amended by the Committee on Economic Investment,
Military Buildup, Regional Relations, Technology,
Regulatory Affairs, Justice, Elections, and Retirement

Introduced by:

Eulogio Shawn Gumataotao

**AN ACT TO *ADD* A NEW § 70.460 TO ARTICLE 4 OF
CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED,
RELATIVE TO PROHIBITING THE UNAUTHORIZED
OPERATION OF UNMANNED AIRCRAFT OVER
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14 **Section 2.** A new § 70.460 is *added* to Article 4 of Chapter 70, Title 9, Guam
15 Code Annotated, to read as follows:

16 **“§ 70.460. Operation of Unmanned Aircraft Over Correctional or**
17 **Detention Facility.**

18 **(a) Definitions.**

19 **(1) “Contraband” means any item not provided by or authorized by the**
20 **operator of a correctional facility or detention facility;**

21 **(2) “Correctional Facility” means a confinement facility at a prison**
22 **operated by the Department of Corrections for the incarceration of convicted**
23 **inmates;**

24 **(3) “Detention Facility” means a facility operated by the Department**
25 **of Corrections for confinement of pretrial inmates, a facility operated by the**
26 **Department of Youth Affairs for the confinement of juvenile offenders, a jail**
27 **operated by the Guam Police Department for the confinement of persons**

1 arrested and/or are under criminal investigation, or a jail or similar holding
2 facility for inmates and detainees operated by the Judiciary of Guam or other
3 law enforcement entity of the government of Guam.

4 (4) “Unmanned Aircraft” means an unmanned aerial vehicle (UAV) or
5 unmanned aircraft system (UAS), which can be flown, remotely-controlled,
6 or fly autonomously through software-controlled flight plans in their
7 embedded systems, working in conjunction with onboard sensors and GPS.

8 (b) Unlawful Use of Unmanned Aircraft. A person commits an offense of
9 unlawful use of an unmanned aircraft, if the person intentionally or knowingly:

10 (1) operates an unmanned aircraft over a correctional facility or
11 detention facility and the unmanned aircraft in not higher than 400 feet above
12 ground level;

13 (2) allows an unmanned aircraft to make contact with a correctional
14 facility or detention facility, including any person or object on the premises
15 of or within the facility; or

16 (3) allows an unmanned aircraft to come within a distance of a
17 correctional facility of or within the facility that is close enough to interfere
18 with the operations of or cause a disturbance to the facility.

19 (c) Exemptions. This section does not apply to conduct described by
20 Subsection (b) that is committed by:

21 (1) the Federal government or the government of Guam;

22 (2) a person under contract with or otherwise acting under the direction
23 or on behalf of the Federal government or the government of Guam;

24 (3) a person who has the prior written consent of the correctional
25 facility or detention facility;

26 (4) a law enforcement agency recognized in the Peace Officer
27 Standards and Training statute, 17 GCA Chapter 51; or

1 (5) a person who has the prior written consent of the law enforcement
2 agency authorized by this section.

3 (d) Offense Remedies. Whoever commits an offense of unlawful use of an
4 unmanned aircraft as provided in this section is guilty of a misdemeanor and shall
5 be fined an amount of not less than One Thousand Dollars (\$1,000), which shall be
6 deposited into the Corrections Revolving Fund for expenditures authorized by 9
7 GCA § 90.49, or imprisoned for not more than six (6) months, except that the offense
8 is:

9 (1) a felony if the actor has previously been convicted under this
10 section; or

11 (2) a felony if, during the commission of the offense, the actor used
12 the unmanned aircraft to:

13 (A) provide contraband to a person in custody of the
14 correctional facility or detention facility; or

15 (B) otherwise introduces contraband into the correctional
16 facility or detention facility.”

17 **Section 3. Effective Date.** This Act shall become effective upon
18 enactment.

Committee Mark-Up
I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN
2025 (FIRST) Regular Session

Bill No. 191-38 (COR)

As Amended by the Committee on Economic Investment,
Military Buildup, Regional Relations, Technology,
Regulatory Affairs, Justice, Elections, and Retirement

Introduced by:

Eulogio Shawn Gumataotao

**AN ACT TO *ADD* A NEW § 70.460 TO ARTICLE 4 OF
CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED,
RELATIVE TO PROHIBITING THE UNAUTHORIZED
OPERATION OF UNMANNED AIRCRAFT OVER
GOVERNMENT OF GUAM CORRECTIONAL AND
DETENTION FACILITIES.**

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. *I Liheslaturan Guåhan* finds that the Department of Corrections (DOC) requested the Committee on Public Safety, Emergency Management, and Guam National Guard to introduce legislation drafted by the department, relative to the operation of unmanned aircraft, commonly known as “drones”, over correctional and detention facilities. According to DOC, unmanned aircraft threaten the security of correctional and detention facilities nationwide, with the use of technology to smuggle dangerous contraband including weapons and illegal drugs to individuals confined within correctional and detention facilities. The department argues the enactment of legislation prohibiting unlawful use of unmanned aircraft is critical to the safety of DOC personnel and the inmates entrusted to their care.

I Liheslatura further finds that Bill No. 155-34 (LS) introduced in July 2017 proposed restricting drones and unmanned robots in the airspace over certain government of Guam facilities which the bill described as vulnerable targeted areas. The facilities included the Ricardo J. Bordallo Governor's Complex, Government House, Guam Congress Building, Judiciary of Guam, Office of Civil Defense, Guam Homeland Security, Guam Police Department, Department of Corrections, Department of Youth Affairs, and Guam Memorial Hospital Authority. Bill No. 155-34 (LS) was introduced just weeks before DOC officers discovered an unmanned aircraft or drone near one of the prison's housing units while searching the prison's yard and perimeter.

Consistent with DOC's request, *I Liheslaturan Guahan* intends to establish public policy restricting the use of unauthorized unmanned aircraft over its facilities, and to extend the provisions of this Act to detention or similar facilities operated by other law enforcement departments and agencies of the government of Guam including, but not limited to, the Department of Youth Affairs, Guam Police Department, and the Judiciary of Guam.

Section 2. A new § 70.460 is *added* to Article 4 of Chapter 70, Title 9, Guam Code Annotated, to read as follows:

“§ 70.460. Operation of Unmanned Aircraft Over Correctional or Detention Facility.

(a) Definitions.

(1) “Contraband” means any item not provided by or authorized by the operator of a correctional facility or detention facility;

(2) “Correctional Facility” means a confinement facility at a prison operated by the Department of Corrections for the incarceration of convicted inmates;

(3) “Detention Facility” means a facility operated by the Department of Corrections for confinement of pretrial inmates, a facility operated by the Department of Youth Affairs for the confinement of juvenile offenders, a jail operated by the Guam Police Department for the confinement of persons arrested and/or are under criminal investigation, or a jail or similar holding facility for inmates and detainees operated by the Judiciary of Guam or other law enforcement entity of the government of Guam.

(4) “Unmanned Aircraft” means an unmanned aerial vehicle (UAV) or unmanned aircraft system (UAS), which can be flown, remotely-controlled, or fly autonomously through software-controlled flight plans in their embedded systems, working in conjunction with onboard sensors and GPS.

(b) Unlawful Use of Unmanned Aircraft. A person commits an offense of unlawful use of an unmanned aircraft, if the person intentionally or knowingly:

(1) operates an unmanned aircraft over a correctional facility or detention facility and the unmanned aircraft is not higher than 400 feet above ground level;

(2) allows an unmanned aircraft to make contact with a correctional facility or detention facility, including any person or object on the premises of or within the facility; or

(3) allows an unmanned aircraft to come within a distance of a correctional facility or within the facility that is close enough to interfere with the operations of or cause a disturbance to the facility.

(c) Exemptions. This section does not apply to conduct described by Subsection (b) that is committed by:

(1) the Federal government or the government of Guam;

(2) a person under contract with or otherwise acting under the direction

or on behalf of the Federal government or the government of Guam;

(3) a person who has the prior written consent of the correctional facility or detention facility;

(4) a law enforcement agency recognized in the Peace Officer Standards and Training statute, 17 GCA Chapter 51; or

(5) a person who has the prior written consent of the law enforcement agency authorized by this section.

(d) Offense Remedies. Whoever commits an offense of unlawful use of an unmanned aircraft as provided in this section is guilty of a misdemeanor and shall be fined ~~not more than five hundred dollars (\$500.00)~~ an amount of not less than One Thousand Dollars (\$1,000), which shall be deposited into the Corrections Revolving Fund for expenditures authorized by 9 GCA § 90.49, or imprisoned for not more than six (6) months, except that the offense is:

(1) a felony if the actor has previously been convicted under this section; or

(2) a felony if, during the commission of the offense, the actor used the unmanned aircraft to:

(A) provide contraband to a person in custody of the correctional facility or detention facility; or

(B) otherwise introduces contraband into the correctional facility or detention facility.”

Section 3. Effective Date. This Act shall become effective upon enactment.



COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

October 3, 2025

To: **Rennae V. C. Meno**
Clerk of the Legislature

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Fiscal Note for Bill No. 191-38 (COR)**

Håfa Adai!

Find the attached, Fiscal Note for the following bill:

Bill No. 191-38 (COR).

I also request that the same be sent to the respective Chairperson of the Standing Committee, to which this bill has been referred. Kindly copy the same to Management Information Services (MIS) for posting on our website.



**Bureau of Budget & Management Research
Fiscal Note of Bill No. 191-38 (COR)**


AN ACT TO ADD A NEW § 70.460 TO ARTICLE 4 OF CHAPTER 70, TITLE 9, GUAM CODE ANNOTATED, RELATIVE TO PROHIBITING THE UNAUTHORIZED OPERATION OF UNMANNED AIRCRAFT OVER GOVERNMENT OF GUAM CORRECTIONAL AND DETENTION FACILITEIS.

Department/Agency Appropriation Information	
Dept./Agency Affected: Office of the Attorney General (OAG)	Dept./Agency Head: Douglas Moylan, Attorney General
Department's General Fund (GF) appropriation(s) to date: Operations (\$21,798,530); Cost Sharing Initiative (\$87,690)	21,807,320
Department's Other Fund (Specify) appropriation(s) to date:	-
	\$21,807,320

Fund Source Information of Proposed Appropriation			
	General Fund:	(Specify Special Fund):	Total:
FY 2024 Unreserved Fund Balance		\$0	\$0
FY 2025 Adopted Revenues	\$0	\$0	\$0
FY 2025 Appro. (P.L. 37-125)	\$0	\$0	\$0
Sub-total:	\$0	\$0	\$0
Less appropriation in Bill	\$0	\$0	\$0
Total:	\$0	\$0	\$0

Estimated Fiscal Impact of Bill						
	One Full Fiscal Year	For Remainder of FY 2025 (if applicable)	FY 2026	FY 2027	FY 2028	FY 2029
General Fund	\$0	1/	1/	1/	1/	1/
Special Fund	\$0	1/	1/	1/	1/	1/
Total	\$0	1/	1/	1/	1/	1/

1. Does the bill contain "revenue generating" provisions? / X / Yes / / No
If Yes, see Attachment.
2. Is amount appropriated adequate to fund the intent of the appropriation? / X / N/A / / Yes / / No
If no, what is the additional amount required? \$ _____ / X / N/A
3. Does the Bill establish a new program/agency? / / Yes / X / No
If yes, will the program duplicate existing programs/agencies? / X / N/A / / Yes / / No
Is there a federal mandate to establish the program/agency? / / Yes / X / No
4. Will the enactment of this Bill require new physical facilities? / / Yes / X / No
5. Was Fiscal Note coordinated with the affected dept/agency? If no, indicate reason: / X / Yes / / No
/ / Requested agency comments not received by due date / / Other:

Analyst:  Gianni Toves, BMA I	Date: 10/01/2025	Director:  Lester L. Carlson, Jr., Director	Date: OCT 03 2025
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Comments:
1/ See attached comments on Bill 191-38(COR).

BUREAU OF BUDGET AND MANAGEMENT REASEARCH
COMMENTS ON BILL NO. 191-38 (COR)

Bill No. 191-38 (COR) is an act to amend § 70.460 to Article 4 of Chapter 70, Title 9, Guam Code Annotated, relative to prohibiting the unauthorized operation of unmanned aircraft over Government of Guam Correctional and Detention Facilities.

The proposed legislation intends to establish a public policy restricting the use of unauthorized unmanned aircraft over correctional and detention or similar facilities operated by law enforcement department and agencies of the Government of Guam, but not limited to, the Department of Youth Affairs, Guam Police Department, and the Judiciary of Guam. The Bill further provides that any individual who commits the offense shall be fine not more than \$500.00 or imprisoned for not more than six (6) months. However, the offense shall be classified as a felony if the individual has previously been convicted under this section, or if, the individual used the unmanned aircraft to deliver or otherwise introduce contraband to a person in custody of a correctional or detention facility.

It should be noted that the past 34th Guam Legislature attempted to address similar concerns by introducing Bill No.155-34 in July 2017 relative to prohibiting the use of drones and unmanned robots within the airspace or 1,000 feet of certain government facilities and providing for penalties. However, Bill No. 155-34 did not receive a public hearing.

Based on comments received, the Office of the Attorney General (OAG) notes that Bill 191-38 (COR) will have no fiscal impact. However, the Bureau has determined that Bill 191-38 (COR) will have potential to generate revenues in light of the imposed fine of \$500.00 should a person be found guilty. The Bureau is also of the opinion that there will be a potential impact to the Department of Corrections relative to the incarceration specific cost, such as cost of meals, healthcare, clothing, and other associated costs and service for possible imprisonment.